Postal Regulatory Commission Submitted 10/30/2017 4:21:36 PM Filing ID: 102330 Accepted 10/30/2017

#### BEFORE THE POSTAL REGULATORY COMMISSION WASHINGTON, D.C. 20268-0001

COMPETITIVE PRODUCT PRICES
GLOBAL PLUS 3 CONTRACTS (MC2016-152)
NEGOTIATED SERVICE AGREEMENTS

Docket No. CP2018-36

# NOTICE OF THE UNITED STATES POSTAL SERVICE OF FILING A FUNCTIONALLY EQUIVALENT GLOBAL PLUS 3 NEGOTIATED SERVICE AGREEMENT AND APPLICATION FOR NON-PUBLIC TREATMENT OF MATERIALS FILED UNDER SEAL

(October 30, 2017)

In accordance with 39 C.F.R. § 3015.5, the United States Postal Service (Postal Service) hereby gives notice that it is entering into a Global Plus 3 contract. Prices and classifications not of general applicability for similar contracts were established by the Decision of the Governors of the United States Postal Service on the Establishment of Prices and Classifications for Domestic Competitive Agreements, Outbound International Competitive Agreements, Inbound International Competitive Agreements, and Other Non-Published Competitive Rates, issued March 22, 2011 (Governors' Decision No. 11-6).¹ Subsequently, Global Plus 3 was added to the competitive product list, and the contract filed in Docket No. CP2016-196 serves as the baseline agreement for comparison of functionally equivalent agreements under the Global Plus 3 grouping. The Postal Regulatory Commission (Commission) determined that individual Global Plus 3 contracts may be included as part of the Global Plus 3 product if they meet the requirements of 39 U.S.C. § 3633 and if they are functionally equivalent to the Global

<sup>&</sup>lt;sup>1</sup> A redacted copy of Governors' Decision No. 11-6 is filed as Attachment 3 to this Notice, and an unredacted copy of the decision is filed under seal.

Plus 3 baseline agreement.<sup>2</sup> Thereafter, the Commission included a number of individual Global Plus 3 contracts within the Global Plus 3 (MC2016-152) product.<sup>3</sup>

The contract and supporting documents establishing compliance with 39 U.S.C. § 3633 and 39 C.F.R. § 3015.5 are being filed separately under seal with the Commission.<sup>4</sup> A redacted copy of the contract, a redacted version of the certified statement required by 39 C.F.R. § 3015.5(c)(2) for the contract, and a redacted version of Governors' Decision No. 11-6 are filed as Attachments 1, 2, and 3, respectively. Attachment 4 to this Notice is the Postal Service's Application for Non-public Treatment of materials filed under seal in this docket. A full discussion of the required elements of the application appears in Attachment 4.

-

<sup>&</sup>lt;sup>2</sup> PRC Order No. 3378, Order Adding Global Plus 3 to the Competitive Product List and Approval of Designation as Baseline Agreement, Docket Nos. MC2016-152 and CP2016-196, June 21, 2016.
<sup>3</sup> See PRC Order No. 3380, Order Approving Additional Global Plus 3 Negotiated Service Agreement, Docket No. CP2016-202, June 24, 2016; PRC Order No. 3394, Order Approving Additional Global Plus 3 Negotiated Service Agreement, Docket No. CP2016-221, June 29, 2016; PRC Order No. 3396, Order Approving Additional Global Plus 3 Negotiated Service Agreement, Docket No. CP2016-224, June 29, 2016.

<sup>&</sup>lt;sup>4</sup> The financial workpapers for the agreement that is the subject of this docket are very similar in format to the financial workpapers for the agreement that is the subject of Docket No. CP2017-259, as well as the workbooks concerning Settlement Charges related to a number of Global Plus 1D and Global Plus 3 contracts that were filed under seal as USPS-LR-CP2017-231/.NP1 Settlement Charge Workbook (SCWB) with Notice of the United States Postal Service of Filing a Library Reference, Docket No. CP2017-231, July 31, 2017. The Postal Service acknowledges the requirement in 39 C.F.R. 3007.10(b) and (c) to provide a redacted copy of non-public materials; however, the Postal Service respectfully requests that the Commission consider the redacted financial workpapers for the Global Plus 3 contract filed in CP2017-259 as representative of the financial workpapers filed by the Postal Service in this docket today were those financial workpapers to be redacted. The preparation and review of redacted versions of the seventeen Excel sheets filed under seal in this docket, almost all of which have multiple tabs, would be a time-consuming task, and the Postal Service respectfully requests that the Commission consider this method of meeting the 39 C.F.R. 3007.10(b) and (c) requirement, which would significantly reduce the administrative burden on the Postal Service.

#### I. Background

The first Global Plus 3 contract was filed on June 10, 2016.<sup>5</sup> The Postal Service demonstrates below that the agreement that is included with this filing is functionally equivalent to the contract that is the subject of Docket Nos. MC2016-152 and CP2016-196. Accordingly, this contract should be included within the Global Plus 3 product.

#### II. Identification of the Additional Global Plus 3 Contract

The Postal Service believes that this additional Global Plus 3 contract fits within the Mail Classification Schedule (MCS) language for the Global Plus contract product, which was included within the Postal Service's request to establish the Global Plus 3 product.<sup>6</sup>

This additional Global Plus 3 contract is intended to become effective on November 15, 2017. If the effective date of the agreement is the first of the month, the agreement that is the subject of this docket is set to expire one year after its effective date. If the effective date of the agreement is not the first of the month, the agreement is set to expire on the last day of the month in which the effective date falls in the year subsequent to the effective date, unless the agreement is terminated earlier. Thus, if the agreement is approved with the intended effective date of November 15, 2017, the agreement would be set to expire November 30, 2018, unless terminated sooner.

#### III. Functional Equivalence of Global Plus 3 Contracts

The Global Plus 3 contract under consideration is substantially similar to the Global Plus 3 baseline contract filed in Docket Nos. MC2016-152 and CP2016-196.

<sup>&</sup>lt;sup>5</sup> Request of the United States Postal Service to Add Global Plus 3 to the Competitive Product List and Notice of Filing a Global Plus 3 Contract Negotiated Service Agreement and Application for Non-Public Treatment of Materials Filed Under Seal, Docket Nos. MC2016-152 and CP2016-196, June 10, 2016. <sup>6</sup> *Id.* at Attachment 3.

The contracts share similar cost and market characteristics. The pricing formula relied on for these Global Plus 3 contracts is in Governors' Decision No. 11-6, which is included as Attachment 3 to this filing. Therefore, the costs of each Global Plus 3 contract conform to a common description. In addition, the Global Plus section of the MCS requires that each Global Plus 3 contract must comply with the requirements in 39 U.S.C. § 3633, and therefore, cover its attributable costs.<sup>7</sup> The contract at issue here meets the Governors' criteria and thus exhibits similar cost and market characteristics to the baseline Global Plus 3 contract filed in Docket Nos. MC2016-152 and CP2016-196.

The functional terms of the contract that is the subject of this filing are very similar to those of the contract that is the subject of Docket Nos. MC2016-152 and CP2016-196, which serves as the baseline agreement for the Global Plus 3 product grouping. The benefits of the contract to the Postal Service are comparable as well. Therefore, the Postal Service submits that the contract is functionally equivalent to the contract that is the subject of Docket Nos. MC2016-152 and CP2016-196, and should be added to the Global Plus 3 product grouping.

In a concrete sense as well, this Global Plus 3 contract shares the same cost and market characteristics as the Global Plus 3 baseline contract. Customers for Global Plus 3 contracts are Postal Qualified Wholesalers (PQWs) and other large businesses that offer mailing services to end users for shipping articles via International Priority Airmail, International Surface Air Lift, Priority Mail Express International, Priority Mail International, and/or Commercial ePacket service. Prices offered under the contracts may differ depending on the volume or postage commitments made by the customers.

<sup>&</sup>lt;sup>7</sup> See PRC, Mail Classification Schedule, posted January 22, 2017 (with revisions through: September 30, 2017), section 2510.6, Global Plus Contracts, at 549.

5

Prices also may differ depending upon when the agreement is signed, because of the incorporation of updated costing information. These differences, however, do not alter the contracts' functional equivalency. Because the agreement incorporates the same cost attributes and methodology, the relevant characteristics of this Global Plus 3 agreement is similar, if not the same, as the relevant characteristics of the baseline Global Plus 3 contract.

Like the contract that is the subject of Docket Nos. MC2016-152 and CP2016-196, this contract also fits within the parameters outlined by Governors' Decision No. 11-6. There are, however, differences between this contract and the contract that is the subject of MC2016-152 and CP2016-196, which include:

- The name and address of the customer in the title and first paragraph of the agreement, the customer's representative to receive notices under the agreement in Article 33, and the name of the customer on the signatory page as well as in the footers on each page of the text of the agreement;
- Revisions to Article 1;
- In Article 3, revisions to paragraphs 3 and 4;
- In Article 4, revisions to paragraphs 3 and 6, as well as the deletion of paragraphs 7, 8, 9, 10, and 11 regarding certain product mailing specifications;
- In Article 7, revisions to paragraph 1 the negotiated minimum revenue commitment, revisions to paragraph 2 concerning tender, revisions to paragraph 3 concerning tender locations, revisions to paragraph 4 concerning advance notification, revisions to paragraph 5 regarding

payment of postage and applicable conditions, the removal of paragraph 9, as well as revisions to subsequent paragraphs concerning customs and export documentation;

- A revised Article 8 regarding postage prices;
- The removal of Article 9 concerning approval of prices, which caused the renumbering of subsequent articles;
- In Article 12 a few revisions to paragraph 4 concerning advance notification, and an additional paragraph 7(b) and 7(c);
- In Article 13, revisions concerning the negotiated minimum revenue commitment for the Mailer as Reseller;
- A revision to Article 18(4) concerning term of the agreement;
- The removal of the previous Article 20 regarding penalty and reimbursement, which also caused renumbering of subsequent articles;
- Revisions to new Article 19 concerning termination;
- Revisions to new Article 20 concerning postage updates;
- In new Article 30, revisions concerning the entire agreement and survival;
- In new Article 33 concerning notices an additional paragraph 2;
- A revised Article 34 concerning preservation after termination;
- Revisions to Article 35 paragraph 1 regarding Conditions Precedent;
- The addition of paragraphs 2, 3 and 4 to Article 41 concerning Warranties and Representations;
- The addition of Article 42 regarding Sovereign Acts;

Revised Annexes, including the addition of Annex 3 concerning
 International Priority Airmail Service and International Surface Air Lift
 Service, and the renumbering of two subsequent annexes.

The Postal Service does not consider that the specified differences affect either the fundamental service the Postal Service is offering or the fundamental structure of the contract. Nothing detracts from the conclusion that this agreement is "functionally equivalent in all pertinent aspects" to the contract that is the subject of Docket Nos. MC2016-152 and CP2016-196.

#### IV. Conclusion

For the reasons discussed, and on the basis of the financial data filed under seal, the Postal Service has established that this Global Plus 3 contract is in compliance with the requirements of 39 U.S.C. § 3633. In addition, the contract is functionally equivalent to the baseline Global Plus 3 contract that is the subject of Docket Nos. MC2016-152 and CP2016-196. Accordingly, the contract should be added to the Global Plus 3 product grouping.

\_

<sup>&</sup>lt;sup>8</sup> PRC Order No. 85, Order Concerning Global Plus Negotiated Service Agreements, Docket No. CP2008-8, June 27, 2008, at 8.

Respectfully submitted,

UNITED STATES POSTAL SERVICE By its attorneys:

Anthony F. Alverno Chief Counsel Global Business and Service Development Corporate and Postal Business Law Section

Christopher C. Meyerson Kyle Coppin Carl A. Wolter Attorneys

475 L'Enfant Plaza, S.W. Washington, D.C. 20260-1137 (202) 268-2368; Fax -5628 Kyle.R.Coppin@usps.gov October 30, 2017

#### GLOBAL PLUS SERVICE AGREEMENT BETWEEN THE UNITED STATES POSTAL SERVICE AND THE STATES OUT OF THE STATE OF TH

This Agreement ("Agreement") is between	("Contractho der"), with offices at
	and the United States Posta Service ("USPS"), ar
ndependent estab shment of the Executive Branch	of the United States Government, with offices at 475
L'Enfant Plaza SW, Washington, DC 20260-9998.	The Contractho der and the USPS may be referred to
individually as a "Party" and together as the "Parties."	

Introduction WHEREAS, the Part es des re to enter nto a non-exc us ve re at onsh p whereby the USPS w provide certain products and/or services to the Contractho der pursuant to the terms and conditions contained herein; WHEREAS, the Parties acknowledge and understand that the commencement of performance under this Agreement is subject to the approval of various entities with oversight responsibilities, which may include but not be mitted to the USPS management's Executive Committee, the USPS Governors, and/or the Posta Regulatory Commission. Accordingly, the Contractho der acknowledges and understands that the about of the USPS to perform under this Agreement may not occur; WHEREAS, in ght of the aforement oned acknowledgements, the Parties desire to be bound by the terms of this Agreement: NOW, THEREFORE, in consideration of the mutual promises set forth be ow, the Parties hereby agree as follows:

- 1. Purpose of the Agreement This Agreement shall govern the use: (1) The Contractho derias "Maier" may make of (a) the discounted prices for Priority Maier Express Internationa (PMEI) service and Priority Mainternationa (PMI) service set forth in Annex 1 of this Agreement, (b) the prices for Commercial ePacket (CeP) service set forth in Annex 2 of this Agreement, and (c) the discounts for International Priority Airmannesservice (IPA) and International Surface Air Lift service (ISAL) set forth in Annex 3 of this Agreement; and (2) the Contractho derias "Reseller" may make of certain discounted prices for PMEI service and PMI service set forth in Annexes 4 and 5 of this Agreement.
- 2. Definitions As used n this Agreement: (1) "IMM" means the International Mail Manual as found on the USPS website peusps.com on the date of maing. (2) "DMM" means the Domestic Mail Manual as found on the USPS website peusps.com on the date of maing. (3) "IPA" means International Priority Airma service. (4) "ISAL" means International Surface Air Lift service. (5) "PMEI" means Priority Mail Express International service. (6) "PMI" means Priority Mail International service. (7) "M-bags" means special sacks for printed matter directed to a single addressee at a single address in another country. (8) "CeP" means Commercial ePacket service. Commercial ePacket service. Commercial ePacket service in a service and pece must have a abeing appeal by the Mailer, bearing a unique barcode alowing for delivery confirmation information to be transmitted when the barcode is scanned in the receiving country. (9) "United States" means the United States of America, its territories and possessions. (10) "Mailer" means Contracthoider acting as Mailer. (11) "Reseller" means Contracthoider acting as Reseller. (11) "Mailer" means Contracthoider acting as Reseller. (11) "Mailer" means any mailer that meets the requirements set forth in Artice 9 when the Contracthoider acts as Reseive. (13) "Effective Date" means the first date on which the USPS is willing to accept Qualifying Mail in accordance with this Agreement. (14) "Mailer's Permit" means

Ma er Permit" means (16)

(17) "PC Postage Provider" means

(15) "Non-

any of the USPS-author zed providers of software-based solutions for managing postage accounts sted in DMM 604.4.1.4. (18) "Reseller's Customers" means any third party to which the Reseller agrees to offer rates under the terms of this contract.

#### I. CONTRACTHOLDER AS "MAILER"

- 3. Qualifying Mail when Contractholder acts as Mailer On y ma tendered by the Ma er, which is paid for by the Ma er using the Mailer's Permit that meets the following requirements shall be considered as Ma er Quaifying Ma, except as those requirements conflict with the applicable specific preparation requirements set forth in Article 4:
  - (1) <u>IPA</u>. Every tem must comp y with the preparation requirements set forth in IMM 292 for International Priority Airma service.
  - (2) <u>ISAL</u>. Every tem must comp y with the preparation requirements set forth in IMM 293 for International Surface Air Lift service.
  - (3) <u>PMEI</u>. Every tem must comp y with the preparation requirements set forth in IMM 220 for Priority Ma Express Internationa. Priority Ma Express Internationa Fiat Rate tems are not Qualifying Ma lunder this

Confidential

Aa	Iro	Or	no	nt
Au		CI	ш	HIL.

(4) PMI. Every tem n	nust comp y w th the pre	eparat on requ rements set	t forth n IMM 230 for Prorty Ma
Internationa Priority N	√la Internat ona F at Ra	te tems are not Qua fv no	Ma under this Agreement

- (5) <u>IPA and ISAL M-bags</u>. Every tem must comp y with the preparation requirements set forth in IMM 260, 292, and 293 for direct sacks of printed matter to a single addressee at a single address.
- (6) <u>CeP</u>. Every tem must comp y with the preparation requirements and payment requirements that the USPS shalp provide the Maler ("CeP Mailer Preparation Requirements Document");
- w th the except on of: (a) Any F at Rate tem; (b) Any tem dest ned for any country nc uded n Country Group E-1 under Supp ement No. 1 to T te 15, Code of Federa Regu at ons, Part 740; (c) Any tem addressed to persons or entities identified on the Office of Foreign Assets Control's (OFAC's) Specially Designated Nationals L st, OFAC's Foreign Sanctions Evaders List, the Bureau of Industry and Security's (BIS's) Denied Persons List, or BIS's Entity L st, or subject to act ve sanct ons by the U.S. Department of State pursuant to Execut ve Order No. 13382; and (d) Any item tendered on behalf of third parties or entities identified on OFAC's Spec a y Des gnated Nat ona's L st, OFAC's Foreign Sanctions Evaders List, BIS's Denied Persons List, or BIS's Entity L st, or subject to act ve sanct ons by the U.S. Department of State pursuant to Execut ve Order No. 13382.
- 4. Specific Preparation Requirements when Contractholder acts as Mailer (1) Ma ngs by Ma er of Ma er Qua fyng Ma must be kept separate from any other type of ma the Ma er tenders. (2) Internat ona ma ngs must be separated from domest c ma ngs. (3) For Qua fyng Ma under this Agreement, the Ma er must prepare the main ngs in accordance with Artice 3 of this Agreement and IMM 152.6 sha apply. (4) Maings of PMEI and PMI by Ma er must be prepared in accordance with the Annexes to this Agreement and be accompanied by a postage manifest and postage statement. (5) Maings of IPA, ISAL, and CeP may be tendered to the USPS without a country name in the delivery address provided the tems are contained in properly abeing direct country receptaces. (6) Maier may apply to the USPS in writing in the event the Maier wishes an exception(s) to the requirements set forth in IMM 220, IMM 230, IMM 260, IMM 292, IMM 293, or the USPS maier preparation requirement documents.
- 5. Non-Qualifying Mail when Contractholder acts as Mailer "Non-Qualifying Mail" when Contractholder acts as Ma er means any ma that does not meet the requirements set forth in Artice 3 of this Agreement. The USPS, at its option and without forfeiting any of its rights under this Agreement, may either refuse to accept Non-Qualifying Mail or accept Non-Qualifying Mail at the applicable published rates.
- 6. Obligations of the USPS when Contractholder acts as Mailer The USPS hereby agrees: (1) Supp es. To furn sh the Ma er or ts agent(s) with the posta equipment and posta supp es required for the use of Qua fyng Ma. (2) Tranng. To provide the Ma er or its agent(s) with the preparation requirements for Qua fyng Ma and tranng to prepare ma n conform ty with the requirements for Qua fyng Ma. (3) Report ng. To prov de the Ma er w th a report regard ng postage pad by the Ma er to the USPS, by month, for Qua fyng IPA, ISAL, PMEI, PMI, and CeP. The USPS w provide this report on a quarterly basis and sha nc ude the: (a) Customer name and perm t number; (b) Date of the ma ng statement; (c) Serv ce / product; and (d) Postage pad. (4) Transportation. To arrange with carriers to transport Quaifying Ma ito international dest nat ons for de very by the appropr ate author ty. (5) Unde verab e Items. To return: (a) IPA, ISAL, and CeP tems refused by an addressee or that are unde verable to the Ma er refused by an addressee or that are unde verable to the Maler via Priority Malexpress (c) PMI tems refused by an addressee or that are unde verable to the Ma er according to the provisions of IMM 771. (6) Conf dent a ty. To seek non-pub c treatment of information t determines to be eighe for protection from pub c d sc osure under app cabe aw and practice when it fies the Agreement with the Posta Regulatory Comm ss on, or when t f es nformat on (nc ud ng data) n connect on w th the Agreement n accordance w th other regulatory regul be determined by the USPS, with a st of the countries to which Commercial ePacket service is available.

7. Obligations of the Contractholder as Mailer The Ma er hereby agrees: (1) Tender Amount. To tender to the USPS ma ntended for de very outs de the United States

(2) Tender Not to tender or

attempt to tender: (a) any tem under this Agreement that is destined for any country included in Country Group E-1 under Supplement No. 1 to Title 15, Code of Federa Regulations, Part 740; (b) any item addressed to

Confidential

persons or entities identified on OFAC's Specially Designated Nationals List, OFAC's Foreign Sanctions Evaders Lst, BIS's Denied Persons List, or BIS's Entity Lst, or subject to active sanctions by the U.S. Department of State pursuant to Executive Order No. 13382; (c) any item on behalf of third parties or entities identified on OFAC's Specially Designated Nationals List, OFAC's Foreign Sanctions Evaders List, BIS's Denied Persons List, or BIS's Entity L st, or subject to active sanctions by the U.S. Department of State pursuant to Execut ve Order No. 13382. (3) Tender Locations. To tender: (a) IPA Qualifying Main cuding IPA M-bags in drop shipments to the appropriate locations specified in IMM 292.532. Maings tendered at these ocat ons are subject to Drop Sh p pr ces. (b) IPA Qua fy ng Ma nc ud ng IPA M-bags at USPS Bus ness Ma Entry Units (BMEUs) approved by the USPS to receive Qualifying Ma. Maings tendered at these locations are subject to Fu Serv ce pr ces. (c) ISAL Qua fy ng Ma nc ud ng ISAL M-bags n drop sh pments to the appropriate ocations specified in IMM 293.532. Maings tendered at these ocations are subject to Drop Ship pr ces. (d) ISAL Qua fy ng Ma nc ud ng ISAL M-bags at USPS Bus ness Ma Entry Un ts (BMEUs) approved by the USPS to rece ve Qua fy ng Ma. Ma ngs tendered at these ocations are subject to Fu. Service prices. (e) One hundred percent (100%) of PMEI Qua fying Ma that Ma er tenders in drop shipments at any USPS International Service Center location. (f) One hundred percent (100%) of PMI Qualifying Mail that Maler tenders in drop shipments at any USPS International Service Center location. (g) CeP Qualifying Malito ocations specified in the CeP Mailer Preparation Requirements Document. (4) Advance Notification. To prov de: (a) The Manager, Custom zed Ma, va e-ma to <a href="mailto:cmusps@usps.gov">cmusps@usps.gov</a>, wth not f cat on of Mailer's ntent to drop sh p ma at a spec f c ocat on two weeks before the nta sh pment to that ocat on. (b) The Manager, Custom zed Ma, va e-ma to cmusps@usps.gov, wth notfcaton of new Mailer's Permt numbers used for Qua fy ng Ma, ten (10) days in advance of using the new numbers. The message should include the Mailer's Perm t number, the c ty, state, and ZIP Code where the Mailer's Perm t s he d, and the name of the perm t owner.

The message shoud aso noude a requested effect ve

date. (c)

(d) The Manager, Custom zed Ma , USPS, va e-ma to cmusps@usps.gov with notification of the Mailer's intent to tender Qualifying Mail under this Agreement that requires a license from OFAC, BIS, or the U.S. Department of State not ess than ten (10) days pr or to tender of such tems. (5) Payment of Postage. To pay postage to the USPS directly for a Qualifying Ma that Maier tenders by use of the Mailer's Perm t Imprint subject to the conditions stated in IMM 152.6, DMM 604.5, and DMM 705.4, with the except on that DMM 604.5.1.1 sha not apply. (6) Monthly Reporting. (a) To provide the USPS with a report, at a frequency to be mutually determined, in a format to be specified by the USPS that states for IPA, ISAL, IPA and ISAL M-bags, PMEI, PMI, and CeP tendered by the Ma er, the tota revenue, p eces, and we ghts for each product ma ed n the preceding month separated by point of tender to the USPS, destination country, and country price group for each Mailer's Permit used by the Ma er under this Agreement; (b) This report requirement sha include the final month of the Agreement. (7) Receptacle Barcoding. To place on each receptace containing IPA, ISAL, or CeP maings, a barcode prepared in accordance with the specifications the USPS sha prov de. (8) Informat on L nk. To estab sh a secure data connect on w th the USPS n order to ensure that the USPS can rece ve the necessary information for Customs clearance as well as the data needed to mon tor the proper prices and country destination of the Mailer's packages. The Mailer is responsible for a aspects of service quality of the information ink, interconnectivity, and interoperability of network services of such data connect on, which shall be available under commercially reasonable standards but shall be capable of ensuring that the data for a Qualifying Maillunder this Agreement are available to USPS. (9) Confident a ty. To treat as confident a and not disclose to third parties, absent express written consent by the USPS, any nformat on re ated to this Agreement that is treated as non-public by the Postal Regulatory Commission. (10) Customs and Export Documentation. (a) To comply with a USPS customs documentation guide nes found at: http://posta.pro.usps.com/sh.pp.ng/customs-forms. This Paragraph does not apply to or impact the payment method required for Quaifying Ma lunder Article 7 Paragraph 5 of this Agreement. (b) To provide any necessary documentation, including data provided in electronic format, in connection with each maining, in the form and at the time specified by the USPS, Customs & Border Protection, Transportation Security Adm n strat on, the U.S. Census Bureau, a dest nat on country fore gn government, or other author ty. The Ma er further understands that the fa ure to prov de any such required documentation may result in refusa at acceptance, de ay n process ng, nvo untary se zure by customs author tes, and/or return of ma to sender. (11) Customs and Export Requirements. (a) To comply with any regulation or order promulgated by the USPS, OFAC, the U.S. Department of the Treasury, the U.S. Census Bureau, BIS, the U.S. Department of Commerce, the U.S. Department of State, the U.S. Customs & Border Protect on, the U.S. Fish and Wid fe Service, the Transportation Security Administration, a destination country foreign government, or other government unit,

according to any requirements specified by those authorities. See IMM 5 for additional information. (b) For a tems destined for Cuba, the Ma er sha compy with and take a necessary measures to ensure that Mailer's Customers comp y with a app cable BIS and OFAC provisions, and to ensure that electronic export nformation about shipments under this Agreement destined to Cuba are properly field, if necessary, under regu at ons of the U.S. Census Bureau. (c) To not fy USPS, v a e-ma to g oba tradecomp ance@usps.gov and nternat ona ma secur ty@usp s.gov, of a cr m na, c v, or adm n strat ve nvest gat ons, prosecut ons, or proceed ngs re at ng to vo at ons or potent a vo at ons of export contro, customs, fraud, data, or ma ab ty aws concerning transactions involving the Maler, brought against the Maler, any of its subsidiaries or aff ates, or any of ts d rectors, off cers, emp oyees, or agents, n no case more than 5 bus ness days after d scovery. (12) Respons b ty. The Ma er, hav ng prov ded the USPS with Mailer's Permit number and not f cat on of intent to ma under the terms of Artice 7 Paragraph 4 of this Agreement, must fo ow the terms and conditions set forth in this Agreement as they pertain to the preparation of, tender of, and payment for . (13) CeP Labe ng. To create and p ace on each p ece of CeP Qua fy ng Ma a un que abe a owng for de very confrmat on when scanned n the receiving country in accordance with the specifications provided in the CeP Preparation Requirements Document. (14) Penates To pay any fines or penates as we as any other expenses, damages, and/or charges, nc ud ng any app cab e dut es, taxes, and/or fees that resu t from an act on of any other governmenta entity that regulates exports and/or imports in relation to any tem tendered under this agreement, or that results from the Mailer's failure to comp y with applicable laws and regulations of the origin country, destination country, or any country through which a main greendered under this Agreement passes ( nc ud ng fa ure to prov de necessary documentat on and/or fa ure to obtain any required cense or permit).

**8. Postage Prices when Contractholder acts as Mailer** In consideration of Artice 7 Paragraph 1: (1) For PMEI and PMI, the Maier will pay postage according to the price charts in Annex 1. (2) For CeP, the Maier will pay postage according to the price charts in Annex 2. (3) For IPA and ISAL, The Maier will receive, in accordance with the discount chart in Annex 3, a percentage discount off of the non-discounted published IPA and ISAL prices in effect on the date of main ng.

#### **II. CONTRACTHOLDER AS "RESELLER"**

- 9. Qualifying Mail when Contractholder acts as Reseller W th the except on of:
  - (1) Any tem destined for any country included in Country Group E-1 under Supplement No. 1 to Title 15, Code of Federa Regulations, Part 740;
  - (2) any item addressed to persons or entities identified on the Office of Foreign Assets Control's (OFAC's) Spec a y Designated Nationa's List, OFAC's Foreign Sanctions Evaders List, the Bureau of Industry and Security's (BIS's) Denied Persons List, or BIS's Entity List, or subject to active sanctions by the U.S. Department of State pursuant to Executive Order No. 13382; and
  - (3) any item tendered on behalf of third parties or entities identified on OFAC's Specially Designated Nationals List, OFAC's Foreign Sanctions Evaders List, BIS's Denied Persons List, or BIS's Entity List, or subject to act ve sanct ons by the U.S. Department of State pursuant to Execut ve Order No. 13382;
- "Qualifying Mail" when Contractho der acts as Rese er means ma that: (a) meets the requirements set forth in IMM 220 for Priority Ma. Express International, excluding a Fiat Rate items; or (b) meets the requirements set forth in IMM 230 for Priority Ma. International, excluding a Fiat Rate items and Priority Ma. International Regional Rate Boxes; except as those requirements conflict with the appicable specific preparation requirements set forth in Article 12.
- 10. Non-Qualifying Mail when Contractholder acts as Reseller "Non-Qualifying Mail" when Contractholder acts as Rese er means any ma that does not meet the requirements set forth in Article 9 of this Agreement. In addition, Priority Ma. Express International and Priority Ma. International tems tendered to the USPS at a Business Ma. Entry Unit or a USPS retail window shall be considered Non-Qualifying Mail. The USPS, at its option and without forfeiting any of its rights under this Agreement, either may refuse to accept Non-Qualifying Mail.
- 11. Obligations of the USPS when Contractholder acts as Reseller The USPS hereby agrees, when Contractho der acts as Rese er: (1) Postage. To prov de d scounted pr ces for Rese er Qua fy ng Ma pad for and tendered as required by this Agreement. (2) Notice of Postage Due. To provide the Rese er with a statement to support the calculation of postage due to the USPS as a result of discrepancies between the PC postage appied by Reseller's Customers sending Qualifying Mal and the actual postage due to the USPS under this Agreement. (3) Confidential ty. To seek non-public treatment of information it determines to be eigher protection from public discourse under appicable award practice when it files this Agreement with

the Posta Regulatory Commission, or when it if es information (including data) in connection with this Agreement in accordance with other regulatory requirements.

12. Obligations of the Contractholder when Acting as Reseller The Rese er hereby agrees: (1) Pr ces that Rese er s to Pay USPS: To pay postage to the USPS for Qua fyng Ma n accordance wth (a) prices for Prorty Ma Express Internationa and Prorty Ma Internationa Quaifying Ma, based on this Agreement in accordance wth Annexes 4 and 5. (2) Prices Offered by Reseller to Reseller's Customers. Subject to the conditions of this Agreement, the Rese er has the right to offer the Reseller's Customers discounts for Qua fv ng Ma

(3) Payment Method. (a) To pay postage to the USPS through the intermed any of one or more PC Postage Providers of the Reseller's choosing provided that the PC Postage Provider(s) is listed as approved n DMM 604.4.1.4, and capabe of both () programming rates based on this Agreement, and () comp y ng w th USPS report ng requirements related to this Agreement. (4) Advance Notification. To provide the Manager, Custom zed Ma, USPS, va e-ma to cmusps@usps.gov, wth (a) not f cat on of the USPSapproved PC Postage Provider(s) the Rese er intends to use at least fifteen (15) days in advance of the first use of that PC Postage Prov der(s) in connect on with this Agreement; (b) notification of the Reseller's intent to add an add t ona PC Postage Prov der(s), or to cease us ng a part cu ar PC Postage Prov der(s), at east ffteen (15) days in advance of the date of the intended change; and (c) any and a relevant information required to dentify a particular sender tendering Qualifying Ma to the USPS under the pricing terms of this Agreement, as gucky as poss be after the relevant information has been determined; (d) notification of new PC Postage Prov der account number(s) used for Qua fy ng Ma ten (10) days in advance of using the new PC Postage Prov der account numbers. The message should include the PC Postage Prov der account number, the name of the PC Postage Provider account owner, and the requested implementation date, (5) Tender, To require that the Reseller's Customers present the mailings to the USPS using any means of tender the USPS author zes for tems pad for by use of PC Postage with the exception of tender at a retal window of any post office, or a commercia ma receiving agency, accompanied by a PS Form 3152 Confirmation Services Cert f cat on, or a PS Form 5630 Sh pment Conf rmat on Acceptance Not ce, or an equ va ent form produced by the PC Postage Provider's software. (6) Customs and Export Documentation. To provide and to require that Reseller's Customers provide any necessary documentation, no ud ng data provided in electronic format, n connect on with each maining, in the form and at the time specified by the USPS. Customs & Border Protection. Transportation Security Administration, the U.S. Census Bureau, a destination country foreign government, or other authority. The Reseller further understands and agrees to notify the Reseller's Customers that the failure to provide any such required documentation may result in refusa at acceptance, delay in processing, nvo untary se zure by customs author tes, and/or return of ma to the sender. (7) Customs and Export Requirements. (a) To comply with any regulation or order promugated by the USPS, OFAC, the U.S. Department of the Treasury, the U.S. Census Bureau, BIS, the U.S. Department of Commerce, the U.S. Department of State, the U.S. Customs & Border Protect on, the U.S. Fish and Wid fe Service, the Transportation Security Administration, a destination country foreign government, or other governmenta unit, in accordance with any requirements specified by those authorities. See IMM 5 for additional information. The Reseller further understands and agrees to notify the Reseller's Customers that any non-comp ance may ead to fines, den a of maing privileges, and/or other penalties, nc ud ng, but not m ted to, the payment of any f nes, pena t es, expenses, damages, and/or other charges assessed to the Postal Service and resulting from the Reseller's Customers' fa ure to comp y with app cable aws and regulations of the origin country, destination country, or any country through which a maining tendered under this Agreement passes. (b) To notify USPS, via e-ma to globaltradecomp ance@usps.gov and nternat on a ma security@usp s.gov, of a crm na, cv, or administrative investigations, prosecutions, or proceed ngs re at ng to voat ons or potent a voat ons of export contro, customs, fraud, data, or ma ab ty aws concerning transactions involving the Rese er, any of its subsidiaries or affiliates, or any of its directors, off cers, emp oyees, or agents, in no case more than 5 bus ness days after discovery. (c) For a litems destined for Cuba, the Rese er sha take a necessary measures to ensure that the Reseller's Customers comp y with a app cabe BIS and OFAC provisions and ensure that electronic export information about shipments under this Agreement destined to Cuba are properly field, if necessary, under regulations of the Bureau of Census. (8) Software. To require the Reseller's Customers to appy address abes and Customs decarations to Qua fyng Ma us ng the software prov ded by the approved PC Postage Prov der which the Rese er has dent f ed as ts chosen postage payment intermed ary. (9) Not ces to Reseller's Customers. To provide not ce to the Reseller's Customers of the terms and conditions identified in this Agreement as requiring such notice. (10) Postage Due. To pay postage due to the USPS as a result of discrepancies between the PC postage applied by the Reseller's Customers and the actual postage due to the USPS under this Agreement. (11) Conf dent a ty. To treat as conf dent a and not d sc ose to third parties, absent express written consent by the USPS, any information related to this Agreement that is treated as non-public by the Postal Regulatory

Comm ss on. (12) Comp ance. To comp y w th a app cabe USPS regu at ons and orders, and n good fa th, to seek to comp y w th a other app cabe aws and regu at ons. (13) Penates. To pay any f nes or penates, as we as any other expenses, damages, and/or charges (nc ud ng any app cabe dutes, taxes, and/or fees v save as any federa agency other than the USPS), to the extent such are due and owng, and are no onger e g be to be contested by the Rese er (a) that result from an action of any governmenta entity that regulates exports and/or mports in relation to any tem tendered under this Agreement, or (b) that result from the Reseller's and/or Reseller's Customer's failure to comply with app cabe aws and regulations of the origin country, destination country or any country through which a main green tendered under this Agreement passes (ncluding failure to provide necessary documentation and/or failure to obtain any required cense or permit).

13. Minimum Commitm	ent of	Reseller	(1)	The	Rese	er	s	requ red	to	meet	an	annua	zed	m n mum
comm tment of														
	(2)	The USP	Sm	ay pe	rform	а ре	eric	odic revie	N O	f the				

Nothing in the review process is intended to affect the Reseller's annua zed m n mum comm tment n Paragraph 1 of this Article.

- 14. No Service Guarantee Nothing in this Agreement shall be construed as a representation or guarantee by the USPS that Qualifying Mall when Contractholder acts as Reseler will be delivered to the appropriate addresses within any particular time. The Reseller shall notify the Reseller's Customers that there is no service guarantee for mall tendered to the USPS at the discounted prices provided through this Agreement.
- **15. Fraud.** The Reseller shall notify the Reseller's Customers that providing false information to access d scounted rates or pay ess than the app cable postage due through the use of a PC Postage provider may subject the Reseller's Customers to criminal and/or civipenates, not upon a fines and more somment.

III.

- 16. Suspensions of Mail Service In the event that a suspens on of ma service from the United States to a given country would prevent delivery of Qualifying Mail to addressees in that country, the Contractholder shall not tender Qualifying Mail to the USPS until service is restored. In addition, the Contractholder as Rese erishal notify Reseller's Customers not to tender Priority Mail Express International or Priority Mail International, as appropriate, to the USPS until service is restored. The minimum commitment for Qualifying Mail as set forth in Article 13 of this Agreement shall be recalculated pro-rata to reflect the reduction in available service time.
- **17. Governing Law** This Agreement shall be governed by, construed under, and enforced in accordance with United States federal aw.
- 18. Term of the Agreement (1) The USPS w not fy the Contractho der of the Effect ve Date of the Agreement within thirty (30) days after receiving the approva of the entities that have oversight responsible ties for the USPS. If the Effect ve Date of this Agreement is the first of the month, the Agreement shall remain in effect for one calendar year from the Effective Date (for example, if the Effective Date of the Agreement is Apr. 1, the Agreement w exp re on March 31 of the subsequent year), un ess term nated sooner pursuant to Art c e 19 or Art c e 31. If the Effect ve Date of this Agreement is not the first of the month, the Agreement shall remain in effect unt the ast day of the month in which the Effective Date fals in the year subsequent to the Effective Date (for example, if the Effective Date of the Agreement is Apr. 2 or a later day in Apr., the Agreement w exp re on Apr 30 n the subsequent year), un ess term nated sooner pursuant to Art c e 19 or Art c e 31. (2) The USPS sha have no ob gat on to not fy the Contractho der of the status of the approva process or of potent a fulf ment of the approva process. (3) The Contractho der acknowledges that this Agreement is subject to regulatory oversight and such oversight might affect the Effective Date. (4) If the Contractho der has met ts annua zed m n mum comm tment under Art c e 7 Paragraph 1 and annua zed m n mum comm tment under Art c e 13, the USPS may, pror to the exp rat on of this Agreement, provide notice to the Contractho der n accordance with Article 33 that this Agreement has been extended for up to an additional three (3) months, and the USPS reserves the right to adjust the duration of such extension, depending on the effective date, if any, of a successor agreement with the Contractho der.
- **19. Termination of the Agreement** (1) E ther Party to this Agreement, in its sole discretion, may terminate this Agreement for any reason, by giving the other Party at hirty (30) day written not fication, unless a time frame onger than thirty (30) days that fals within the term of the Agreement is indicated by the terminating Party.

Confidential

(2)

(3) In the event that

this Agreement is terminated for any reason before the anticipated termination date in Article 18, the Contractho der remans bound by the terms of Artice 7 Paragraph 6 and Paragraph 14, and the Contractho der's obligation, if any, under Article 7 and Art c e 13 sha be calculated on a pro rata basis to refect the actual duration of the agreement. In the event of early termination under this Article, the Contractho der as Reseller shall notify its PC Postage Provider(s) and the Resellers' Customers of the date the d scounted prices will no onger be avaiable to them through this Agreement. (4) The USPS is under no ob gat on to rem nd the Contractho der of the term nat on of th s Agreement. In add t on, the USPS s under no ob gat on to enter nto a subsequent agreement with the Contractho der.

20. Postage Updates (1) In the event that the USPS ncurs an ncrease n costs | the USPS sha not fy the Contractho der and mod fy the prices established under this Agreement. (2) The USPS w give the Contractho der as Ma er thirty-five (35) days' notice

of changes in the prices in Annex 1 for PMEI and PMI, the prices in Annex 2 for CEP, or the discounts in Annex 3 app ed to IPA or ISAL. (3) The USPS w give the Contractho der as Rese er thirty (30) days' notice of changes to the prices in Annexes 4 and 5. (4) Any revision to the prices, or the discounts applied to IPA or ISAL, in the Annexes shall not be retroactive. (5) No price shall norease beyond the non-discounted published prices for the affected service. (6) A price changes under the provisions of this Article will be subject to review and oversight by the USPS Governors, the USPS Board of Governors, and/or the United States Posta Regulatory Commission.

- 21. Customs Duties and Taxes Customs duties and taxes for packages ma ed under this Agreement are the respons b ty of the addressee. When the Contractho der acts as Rese er, the Rese er sha not fy the Reseller's Customers that Customs duties and taxes for packages majed under this Agreement are the respons b tv of the addressee.
- 22. Indemnity The Contractho der sha ndemn fy and save harm ess the USPS and ts off cers, d rectors, agents, and emp oyees from any and a cams, osses, costs, damages, or expenses or ab tes, nouding but not limited to penalties, fines, liquidated damages, charges, taxes, fees, duties, or other money due ("Claims") grow ng out of or connected n any other way with the discharge by the Contractho der or its agent(s) of any undertaking contained in this Agreement, including Caims that result from the noncomplance of the Contractho der w th the aws of the Un ted States and other countres.
- 23. Limitation of Liability (1) The ab ty of the USPS under this Agreement shall be imited to the refund of postage for Qua fv ng Ma that s ost or destroyed n bu k after be ng tendered by Ma er to the USPS and pr or to be no received by the delivery authority outside of the United States. The USPS shall not be lab e for any actua or consequent a damages suffered by the Ma er as a result of ate de very or non-de very of any Qua fyng Ma. (2) IPA, ISAL, CeP, PMEI, and PMI Qua fyng Ma ma ed under this Agreement are not guaranteed against deay in de very. Ne ther indemnity payments nor postage refunds will be made in the event of de ay. (3) The USPS bears no respons bity for the refund of postage for Quaifying Main connection with actions taken by Customs authorities. (4) The USPS shall not be labe for any loss or expense, including but not limited to fines and penalties, for the Mailer's, the Reseller's, the Reseller's Customer's or any other person's failure to comply with any export laws, rules, or regulations. (5) The USPS sha not be able for any act or om ss on by any person not emp oyed or contracted by the USPS, nc ud ng any act or om ss on of the Mailer, the Mailer's customer, the Reseller, the Reseller's Customer or the rec p ent of an tem tendered under th s Agreement. (6) Un ess otherw se spec f ed by not ce pub shed n a future ssue of the Postal Bulletin that a date-certain, postage-refund guarantee will be offered for this particular type of Global Customized Ma Agreement, Prorty Ma Express Internationa With Money-Back Guarantee Service Qualifying Ma imaged under this agreement is not guaranteed against de avin de very, and ne ther indemnity payments nor postage refunds w be made n the event of de ay. (7) The USPS is not liable for any of the Reseller's actions or the Reseller's Customers' actions and bears no liability in the event of term nat on with or without cause.
- 24. Force Majeure Ne ther Party sha be able for its falure to perform under the terms of this Agreement due to any contingency beyond its reasonable control, including acts of God, fres, foods, wars, sabotage, acc dents, and abor d sputes or shortages; governmenta aws, ord nances, rules and regulations, whether va d or nva d; court orders, whether va d or nva d; nab ty to obta n mater a, equipment, or transportation; and any other s m ar or d fferent cont ngency.
- 25. No Waiver The fa ure of e ther Party to this Agreement to insist upon the performance of any of the terms and cond t ons of this Agreement, or the waiver of any breach of the terms and conditions of this Agreement,

sha not be construed as thereafter wavng any such terms and condtons, but these sha continue and reman n fu force and effect as f such forbearance or wa ver had not occurred.

- 26. Number and Gender The use of any part cu ar gender, or the pura or singular, in this Agreement is ntended to no ude the other gender, or the p ura or s ngu ar, as the text may require.
- 27. Effect of Partial Invalidity The nva d ty of any port on of this Agreement will not and shall not be deemed to affect the va d ty of any other provs on. In the event that any provs on of this Agreement is held to be nva d, the Part es agree that the remaining provisions shall be deemed to be in full force and effect.
- 28. Assignment The rights of each Party under this Agreement, with the exception of the Reseller's right to provide Reseller's Customers with access to a portion or all of the Reseller's discount from the applicable pub shed prices, are personal to that Party and may not be assigned or transferred to any other person, firm, corporation, or other entity without the pror, express, and written consent of the other Party. Granting such consent sha not be unreasonaby withhe d. Assignment by the Contractho der as Maier to a subsidiary of the Ma er for which the Ma er is the major ty owner sha be a owed.
- 29. Paragraph Headings and Reference Citations The titles to the paragraphs of this Agreement are so ey for the convenience of the Parties and shall not be used to explain, modify, simplify, or aid in the interpretation of the provisions of this Agreement. A citations to provisions in the DMM, IMM, and Code of Federa Regu at ons within this Agreement are intended to refer to the substantive information found within the cited sect on(s) at the time this Agreement was drafted. Changes to the citations or the relevant substantive nformat on due to pub shed rev s ons of the DMM, IMM, or Code of Federa Regulations shall be applicable to th s Agreement upon the effect ve date of such rev s ons.
- 30. Entire Agreement and Survival (1) This Agreement, including a Annexes thereto shall constitute the ent re agreement between the Part es as t perta ns to Qua fyng Internationa Prior ty Airma service (IPA), Internationa Surface Air Lift service (ISAL), Priority Ma Express Internationa service (PMEI), Priority Ma Internat ona serv ce (PMI), and Commerc a ePacket (CeP), intended for de very outs de the United States. (2)
- (3) With the exception of the Agreement mentioned in Paragraph 2 of this Article, any prior understanding or representation of any kind regarding the use of IPA service, ISAL service, PMEI service, PMI service, or IPA and ISAL M-Bags service shall not be binding upon either Party except to the extent incorporated in this Agreement. (4) The obligations of the Parties with respect to confident a tylas set forth in Article 6. Paragraph 6; Art c e 7, Paragraph 9; Art c e 12, Paragraph 11; and Art c e 36 w exp re ten (10) years from the date of term nat on or exp rat on of this Agreement. (5) The obligations of the Parties with respect to notice and payment of postage due, as provided for in Artice 11, Paragraph 2, and Artice 12, Paragraph 10, will expire n nety (90) days from the date of term nat on or exp rat on of this Agreement.
- 31. Modification (1) Any modification of this Agreement or additional obligation assumed by either Party in connect on with this Agreement, with the exception of changes to prices under the terms of Article 20 and with the except on of a not ce of term nat on under the terms of Art ce 19, sha be binding only if placed in writing and s gned by each Party. (2) Mod f cat ons may be contingent upon any and a necessary approvas by USPS management's executive committee, the Board of Governors of the USPS, the Governors of the USPS, the Posta Regulatory Commission, and/or any other governmental body with oversight responsibility for the USPS. (3) If such approva s are required, the modifications will not become effective until such time as a inecessary approva's are obtained. (4) The USPS will not fy the Contractho der of the date the modification becomes effect ve wth n th rty (30) days after rece v ng the approva of the ent t es that have oversight respons by ty for the USPS. (5) The USPS sha have no ob gat on to not fy the Contractho der of the status of the approva process or of potent a fuf ment of the approva process.
- 32. Mailability, Exportability, and Importability (1) A tems ma ed under this Agreement must conform to the ma ab ty requirements of the USPS as detaied in the IMM 130 and USPS Publication 52; a lappicable United States aws and requiations, including export control and customs aws and requiations; and a app cab e mportat on restrictions of the destination countries. For each item mailed under this Agreement, the Contractho der as Ma er is responsible for notifying the Mailer's Customers, and the Contractho der as Rese er is responsible for notifying the Reseller's Customers, of the r respons b ty for determining export and import requirements, obtaining any required censes and permits, and ensuring that the recipient of the tem is author zed by the aws of the United States as we as destination countries to receive the item, and for the exportat on and mportat on status of the products ma ed under this Agreement as detailed in IMM 112. (2) The Contractho der s respons b e for ensuring that no tem ma ed under this Agreement includes non-ma able dangerous goods. Internationally maid be dangerous goods include only certain biological substances, certain rad oact ve mater a s, and sma thum batter es packaged in the devices they are meant to operate, as

Confidential

descr bed in greater deta in IMM 135. Hazardous materials listed within the Department of Transportation's regu at ons, nc ud ng at 49 C.F.R. § 172.101, are known as dangerous goods that are proh b ted from a nternationa ma, as set forth in Exhibit 331 of USPS Pub cation 52. These substances and tems are in add t on to any proh b t ons or restr ct ons on mports that may be found n the Ind v dua Country L st ngs n the IMM. Pena t es for know ng y ma ng dangerous goods may nc ude c v pena t es pursuant to 39 U.S.C. § 3018 and cr m na charges pursuant to 18 U.S.C. § 1716.

33. Notices (1) A notices or demands required by this Agreement shall be sufficient if delivered personally or ma ed v a Pr or ty Ma Express to the fo owng nd v duas: To the United States Posta Service: Managing D rector, G oba Bus ness, Un ted States Posta Serv ce, 475 L'Enfant Plaza, SW Room 5012, Wash ngton, DC 20260-4016; To the Contractho der: ■

or v a e-ma : to the Un ted States Posta Serv ce at: cmusps@usps.gov and to the Contractho der at: (2) The Contractho der hereby agrees to provide the USPS with updates to the contact nformat on n Paragraph 1 of this Article.

- 34. Preservation after Termination Term nation of this Agreement shall be without prejudice to any rights, ob gat ons, and ab tes of the Contractho der accrued up to and nouding the effective date of such term nat on. In the event of term nat on of the Agreement, the Contractho der sha be abe to make fina sett ement of a amounts owing as of the effective date of termination within three (3) months of written notice by the USPS of any def c ency or ab ty under this Agreement.
- 35. Conditions Precedent (1) The Part es acknow edge and understand that a ob gat ons of the USPS under th s Agreement, the prices for PMEI and PMI in Annex 1, the prices for CeP in Annex 2, the discounts for IPA and ISAL in Annex 3, and the prices for PMEI and PMI in Annexes 4 and 5 shall be contingent on the USPS receiving approvais from one or more internal and external bodies that have oversight responsible tes-("Conditions Precedent"). Cond tons Precedent may not ude, but are not mitted to: approvals or, if applicable, non-object on, from respons be USPS management offic as, the USPS Board of Governors, the USPS Governors, the Posta Regulatory Commission, and/or any other governmental body with oversight respons b ty for the USPS. The Part es acknow edge that the Agreement might not be approved by such nd v dua s or bod es. Unt such t me that a Cond t ons Precedent are fulf ed that are necessary to a ow the Posta Serv ce to prov de the products or serv ces contemp ated under the Agreement, no ob gat on sha ex st for the USPS and no benef t sha nure to e ther Party. (2) In the event that the Cond t ons Precedent are not fuf ed, the USPS sha have no ab ty, which sha include no ob gat on to pay costs associated with any act on taken by the Contractho der pror to the Effect ve Date of the Agreement. Further, in the event of term nat on of the Agreement or the fa ure of any Cond t on Precedent, the USPS sha not be he d ab e for any damages nc ud ng, w thout m tat on, actua; speca; nd rect; nc denta; pun t ve; consequent a; or any other damages, which sha include but not be imited to damages for loss of business profits; business nterrupt on; any other oss; and/or for costs nourred by e ther Party attr butab e to such non-approva such as attorney's fees.
- 36. Confidentiality The Contractho der acknow edges that as part of secur ng approva of this Agreement, and n other subsequent regulatory fings, the Agreement and supporting documentation will be field with the Posta Regulatory Commission ("Commission") in a docketed proceeding. The Contractho der author zes the USPS to determine the scope of information that must be made pubicly avaiable in any Commission docketed proceeding. The Contractho der further understands that any unredacted portion of the Agreement or supporting information will be available on the Commission's public website, www.prc.gov. In addition, the USPS may be required to file information in connection with this Agreement (including revenue, cost, or volume data) n other Commss on dockets nouding the Commss on docket number for the Annua Comp ance Report (ACR) for the USPS f sca year(s) n which this Agreement is n effect. Each ACR docket has a distinct docket number, such as ACR201#, in which "201#" signifies the USPS fiscal year to which the ACR pertains. The Contractho der has the right, in accordance with the Commission's rules, to address its confidentiality concerns directly with the Commission. The procedure for making an application to the Commission for nonpub c treatment of mater as be eved to be protected from d sc osure s found at T t e 39. Code of Federa Regulations. Section 3007.22 found on the Commission's website <a href="https://www.prc.gov/Docs/63/63467/Order225.pdf">www.prc.gov/Docs/63/63467/Order225.pdf</a>. At the request of the Contractho der, the USPS w not fy the Contractho der of the docket number of the Comm ss on proceed ng to estab sh the pr ces n th s nstrument once ass gned.
- 37. Notice The Contractho der acknow edges and understands that the USPS may review its product offerings dur ng the term of this Agreement and that the USPS may modify existing product offerings during the term of this Agreement in a manner that could affect the Contractholder's ability to achieve the volume commitment in Art c e 7 Paragraph 1 and Art c e 13.

- 38. Counterparts The Part es may execute this Agreement in one or more counterparts (including by facs mile or by e ectron c means such as .pdf format), not a Part es need be s gnator es to the same documents, and a counterpart-s gned documents sha be deemed an or g na and one nstrument.
- 39. USPS Sales Nothing in this Agreement prohibits the USPS from soicting sales from the Mailer's customers or Reseller's Customers.
- 40. Intellectual Property, Co-Branding and Licensing The Contractho der s a owed the use of the fo owng trademarks: Pr or ty Ma Express Internat ona <sup>™</sup>, Pr or ty Ma Internat ona <sup>®</sup>, Internat ona Pr or ty A rma <sup>°</sup> Internat ona Surface A r L ft®, Commerc a ePacket™, M-Bag®, and the acronyms PMEI™, PMI™, IPA®, and ISAL® to nd cate the USPS service offered. The Parties acknowledge that in the service of marketing the products under this Agreement that such product marketing may be enhanced through the use of co-branding or the use of each Party's trademarks, logos or intellectual property. In such instances, the Parties acknowledge and agree that any use shall be subject to separate written agreements. The Parties acknow edge and agree that ne ther Party shall use the other Party's trademarks, logos or intellectual property other than to refer to the trademark owner or the trademark owner's serv ces unt such time that a cense for such use has been executed by the Partes and a aws and regulations required for such license's effect veness have been perfected, which sha include but not be imited to any recordation requirements.
- 41. Warranties and Representations (1) The Contractho der warrants and represents that the Contractho der s not subject to, and s not re ated to an ent ty that s subject to, a temporary or other den a of export pr v eges by BIS and that the Mailer is not listed on OFAC's Specially Designated Nationals List, OFAC's Foreign Sanctions Evaders List, BIS's Denied Persons List, or BIS's Entity List, or subject to active sanctions by the U.S. Department of State pursuant to Execut ve Order No. 13382, and that the Contractho der s not n arrears for any amount due to the USPS. (2) The Contractho der warrants and represents that the Contractho der s not aware of any pend ng investigations that would be subject to the notice obligation under Article 7, Paragraph 11. (3) The Contractho der warrants and represents that there has been no crm na, cv, or adm n strat on enforcement act on in the past 5 years against the Contractho der, any of its subsidiar es or affiliates, or any of ts d rectors, off cers, emp oyees, or agents. (4)
- 42. Sovereign Acts The USPS and the Contractho der acknowledge and agree that this Agreement is subject to any egs at on that might be enacted by the Congress of the United States or any orders or regulations that might be promuigated by any agency, branch, or independent estab shment of the United States Government. The USPS and the Contractho der further acknowledge and agree that this Agreement in no way waives the USPS's authority to act in its sovereign capacity and that, pursuant to the sovereign acts doctrine, the USPS sha not be hed able for any acts performed in the sovereign capacity, or for any acts performed by any branch, agency or independent estab shment of the United States in their sovereign capacities that may d rect y or indirect y affect the terms of this Agreement. In the event that either Party is required by egis at on enacted by the Congress of the United States or any orders or regulations that might be promulgated by any branch, agency or independent estab ishment of the United States Government to terminate, or otherwise as a result of such action is unable to perform its obligations under this Agreement, either Party may give notice of term nat on pursuant to Art ce 19 of this Agreement, which term nation shall be effective immediately or on the effect ve date of such requirement, whichever is later. The Part es agree that in the event that this Agreement is term nated as set forth in the preceding two sentences, or in the event that either Party is enjoined from proceeding with this Agreement by any court of competent juried ction, such Party shall not be subject to any ab ty by reason of such term nat on or njunct on. Further, the USPS we vauate the mpact on the Agreement of amendments to statutes affect ng ts ab ty to perform under this Agreement and may give not ce of term nat on pursuant to Art c e 19 of this Agreement based upon such amendments, which term nat on sha be effect ve mmed ate y or as determined by the USPS. To the extent of termination on this basis, the USPS sha not be subject to any ab ty by reason of such term nat on.

10-16-2017

In w tness whereof, this Agreement is deemed executed on the latter of the two dates accompanying the Parties' signatures.

ON BEHALF OF THE UNITED STATES POSTAL **ON BEHALF** SERVICE: S gnature: S gnature: **Donald W Ross** Name: Name: **Director International Sales** Tte: Tte: 10-17-2017

Date:

#### CONTRACTHOLDER AS "MAILER" ANNEXES

PRICES FOR PRIORITY MAIL EXPRESS INTERNATIONAL AND ANNEX 1 PRIORITY MAIL INTERNATIONAL TENDERED AT A USPS INTERNATIONAL SERVICE CENTER ANNEX 2 PRICES FOR COMMERCIAL EPACKET SERVICE PERCENTAGE DISCOUNTS FOR INTERNATIONAL PRIORITY AIRMAIL SERVICE AND ANNEX 3 INTERNATIONAL SURFACE AIR LIFT SERVICE

#### CONTRACTHOLDER AS "RESELLER" ANNEXES

ANNEX 4 PRICES FOR PRIORITY MAIL EXPRESS INTERNATIONAL AND PRIORITY MAIL INTERNATIONAL TENDERED WITHIN SPECIFIC 3 DIGIT ZIP CODES PRICES FOR PRIORITY MAIL EXPRESS INTERNATIONAL AND PRIORITY MAIL ANNEX 5 INTERNATIONAL TENDERED AT LOCATIONS OTHER THAN THOSE SPECIFIED IN

**ANNEX 1 AND ANNEX 4** 

Date:

#### ANNEX 1A

#### PRICES IN UNITED STATES DOLLARS FOR CONTRACTHOLDER AS "MAILER" FOR PRIORITY MAIL EXPRESS INTERNATIONAL PRESORT DROPSHIPMENT AND PRIORITY MAIL INTERNATIONAL PRESORT DROPSHIPMENT TENDERED AT A USPS INTERNATIONAL SERVICE CENTER (ISC)

The postage prices for Priority Mail Express International (PMEI) Qualifying Mail and Priority Mail International (PMI) Qualifying Mail set forth in this Annex 1A are only available for PMEI Qualifying Mail and PMI Qualifying Mail that is presorted and that is:

1. paid for through a separate permit imprint using USPS-provided Global Shipping Software (GSS) that is not used for any other type of mail than Qualifying Mail that meets the requirements set forth in this Agreement and Annex 1A;



- 3. tendered to the USPS at any of the following USPS International Service Center locations:
  - JOHN F KENNEDY AIRPORT MAIL CENTER US POSTAL SERVICE JOHN F KENNEDY INTERNATIONAL AIRPORT BLDG 250 JAMAICA NY 11430-9998
  - JT WEEKER INTERNATIONAL SERVICE CENTER US POSTAL SERVICE 11600 WEST IRVING PARK ROAD CHICAGO IL 60666-9998
  - LOS ANGELES INTERNATIONAL SERVICE CENTER US POSTAL SERVICE 5800 WEST CENTURY BLVD LOS ANGELES CA 90009-9998
  - SAN FRANCISCO INTERNATIONAL SERVICE CENTER US POSTAL SERVICE 660 WEST FIELD ROAD SAN FRANCISCO CA 94128-3161
  - MIAMI INTERNATIONAL SERVICE CENTER US POSTAL SERVICE 11698 NW 25TH ST MIAMI FL 33112-9997
  - MIAMI PROCESSING AND DISTRIBUTION CTR U.S. POSTAL SERVICE 2200 NW 72ND AVE MIAMI FL 33152-9997

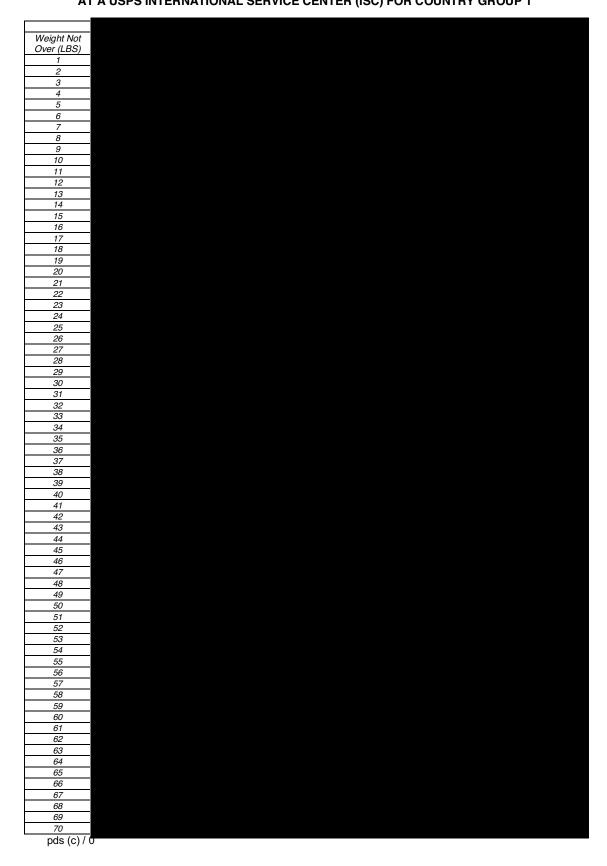


#### **ANNEX 1A CHART 1**

PRICES IN UNITED STATES DOLLARS FOR CONTRACTHOLDER AS "MAILER" FOR PRIORITY MAIL EXPRESS INTERNATIONAL PRESORT DROPSHIPMENT TENDERED AT A USPS INTERNATIONAL SERVICE CENTER (ISC) FOR COUNTRY GROUPS 1 – 17

		717	031 3		IVALIO	IVAL 3	LITVIC	L CLI	, <u> </u>	<del>30) i 0</del>	11 000	,,,,,,,,	anou	PS 1 -	1 /		
Weight Not Over (LBS) 0 5	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17
Over (LBS)	'		Ū	-	J	U	'	U	3	10		12	10	17	10	10	.,
0.5																	
1																	
2																	
3																	
4																	
5																	
6																	
7																	
8																	
9																	
10																	
11																	
12 13																	
13																	
14																	
15																	
16																	
17																	
18 19																	
19																	
20 21																	
21																	
22 23 24																	
24																	
25																	
25 26 27																	
27																	
28																	
29																	
29 30																	
31																	
31 32																	
33																	
34																	
35																	
36 37																	
37																	
38 39																	
39																	
40																	
41																	
42																	
43																	
44																	
45																	
46																	
47																	
48																	
49 50																	
50																	
52																	
53																	
53 54 55 56 57 58																	
55																	
56																	
57																	
58																	
59																	
59 60																	
61																	
62																	
62 63																	
64																	
65																	
66																	
67																	
68																	
69																	
69 70 pds (c) / 08																	
pds (c) / 08																	

#### **ANNEX 1A CHART 2** PRICES IN UNITED STATES DOLLARS FOR CONTRACTHOLDER AS "MAILER" FOR PRIORITY MAIL INTERNATIONAL PRESORT DROPSHIPMENT TENDERED AT A USPS INTERNATIONAL SERVICE CENTER (ISC) FOR COUNTRY GROUP 1



#### **ANNEX 1A CHART 3**

### PRICES IN UNITED STATES DOLLARS FOR CONTRACTHOLDER AS "MAILER" FOR PRIORITY MAIL INTERNATIONAL PRESORT DROPSHIPMENT TENDERED AT A USPS INTERNATIONAL SERVICE CENTER (ISC) FOR COUNTRY GROUPS 2-17

Weight Not Over (LBS)	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17
1 2																
3 4																
5																
6 7																
8 9																
10 11																
12																
13 14																
15 16																
17 18																
19																
20 21 22																
22 23 24																
24 25																
25 26 27																
28 29																
30																
31 32																
32 33 34 35 36																
35																
36 37 38																
39																
40 41																
42																
44																
45 46																
47 48																
49																
51																
50 51 52 53 54 55 56 57 58 59 60 61 62																
54 55																
56 57																
58																
60																
61 62																
63 64																
65 66 67																
67																
68 69 70 pds (c) / 08 1																
70 pds (c) / 08 1																
PGG (G) / GG 1																

Attachment 1 to Postal Service Notice PRC Docket No. CP2018-36

#### **ANNEX 1B**

## PRICES IN UNITED STATES DOLLARS FOR CONTRACTHOLDER AS "MAILER" FOR PRIORITY MAIL EXPRESS INTERNATIONAL AND PRIORITY MAIL INTERNATIONAL TENDERED AT A USPS INTERNATIONAL SERVICE CENTER (ISC)

shall be in accordance

with the price charts in this Annex 1B if tendered to the USPS at any of the following USPS International Service Center locations:

JOHN F KENNEDY AIRPORT MAIL CENTER US POSTAL SERVICE JOHN F KENNEDY INTERNATIONAL AIRPORT BLDG 250 JAMAICA NY 11430-9998

JT WEEKER INTERNATIONAL SERVICE CENTER US POSTAL SERVICE 11600 WEST IRVING PARK ROAD CHICAGO IL 60666-9998

LOS ANGELES INTERNATIONAL SERVICE CENTER US POSTAL SERVICE 5800 WEST CENTURY BLVD LOS ANGELES CA 90009-9998

SAN FRANCISCO INTERNATIONAL SERVICE CENTER US POSTAL SERVICE 660 WEST FIELD ROAD SAN FRANCISCO CA 94128-3161

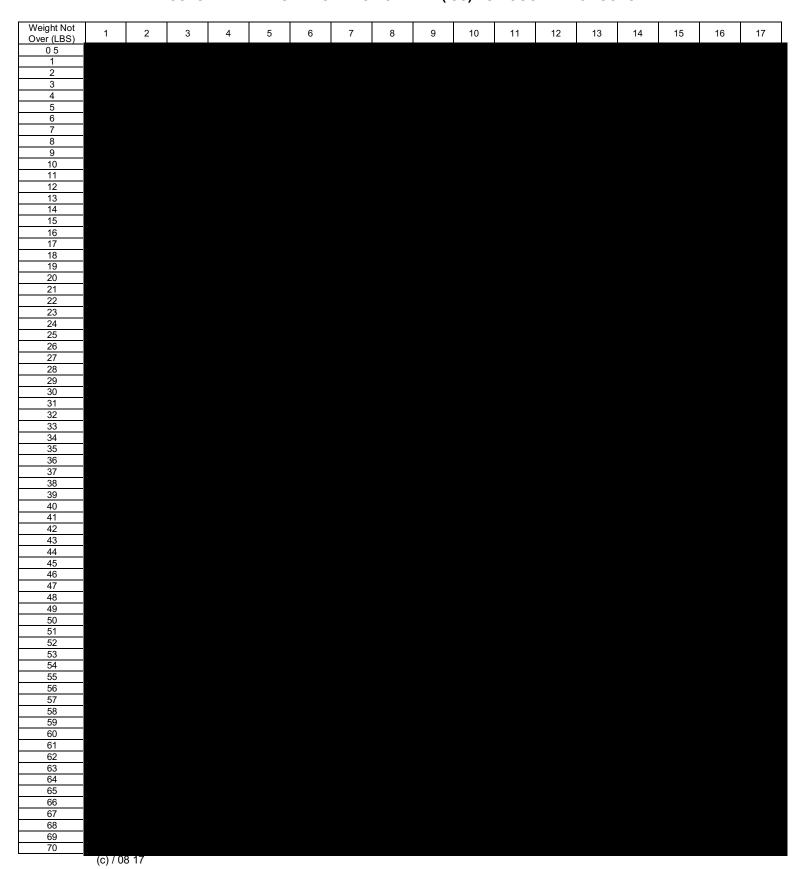
MIAMI INTERNATIONAL SERVICE CENTER US POSTAL SERVICE 11698 NW 25TH ST MIAMI FL 33112-9997

MIAMI PROCESSING AND DISTRIBUTION CTR U.S. POSTAL SERVICE 2200 NW 72ND AVE MIAMI FL 33152-9997

CONFIDENTIAL

#### **ANNEX 1B CHART 1**

## PRICES IN UNITED STATES DOLLARS FOR CONTRACTHOLDER AS "MAILER" FOR PRIORITY MAIL EXPRESS INTERNATIONAL TENDERED AT A USPS INTERNATIONAL SERVICE CENTER (ISC) FOR COUNTRY GROUPS 1-17



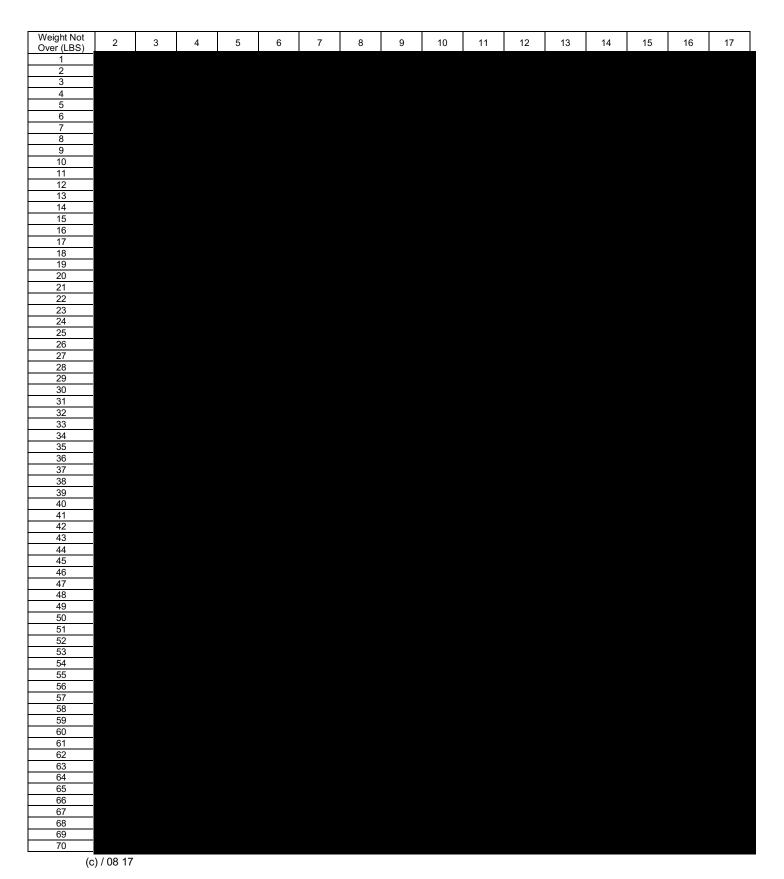
#### **ANNEX 1B CHART 2**

## PRICES IN UNITED STATES DOLLARS FOR CONTRACTHOLDER AS "MAILER" FOR PRIORITY MAIL INTERNATIONAL TENDERED AT A USPS INTERNATIONAL SERVICE CENTER (ISC) FOR COUNTRY GROUP 1

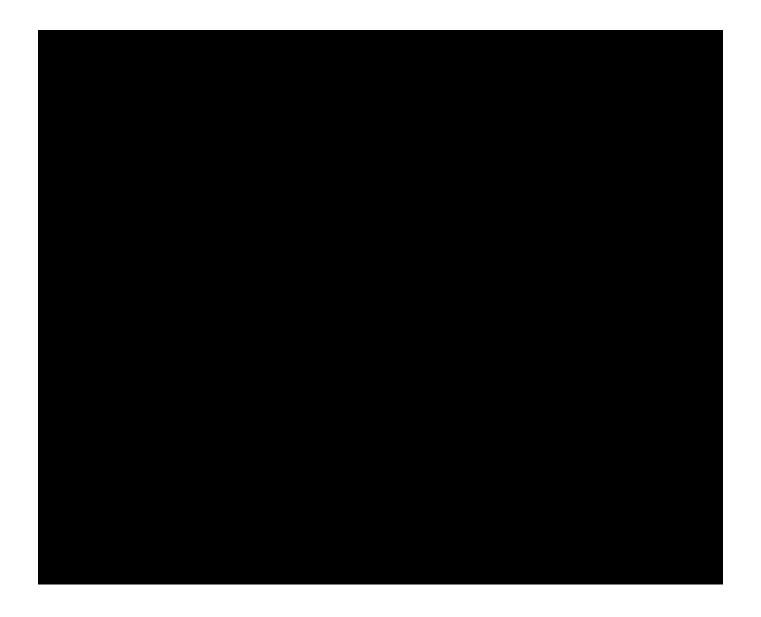
	Ton occurring and a
Weight Not Over (LBS)	
Over (LBS)	
1 2	
3	
4	
5	
6	
7	
8	
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25 26	
27	
28	
29	
30	
31	
32	
33	
34	
35	
36	
37	
38	
39	
40	
41	
42	
43	
44	
45	
46	
47	
48 49	
50	
51	
52	
53	
54	
54 55 56	
56	
57 58	
58	
59	
60	
61	
62	
63	
64 65	
65 66	
67	
68	
69	
70	
(c) / 08	
(5) / 00	

#### **ANNEX 1B CHART 3**

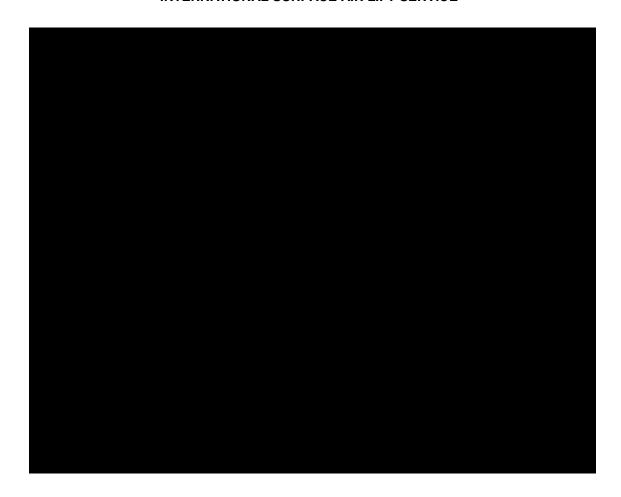
## PRICES IN UNITED STATES DOLLARS FOR CONTRACTHOLDER AS "MAILER" FOR PRIORITY MAIL INTERNATIONAL TENDERED AT A USPS INTERNATIONAL SERVICE CENTER (ISC) FOR COUNTRY GROUPS 2-17



## ANNEX 2 PRICES IN UNITED STATES DOLLARS FOR CONTRACTHOLDER AS "MAILER" FOR COMMERCIAL EPACKET SERVICE



# ANNEX 3 PERCENTAGE DISCOUNTS OFF OF THE PUBLISHED PRICES IN EFFECT ON THE DATE OF THE MAILING FOR CONTRACTHOLDER AS "MAILER" FOR INTERNATIONAL PRIORITY AIRMAIL SERVICE AND INTERNATIONAL SURFACE AIR LIFT SERVICE



# ANNEX 4 PRICES IN UNITED STATES DOLLARS FOR CONTRACTHOLDER AS "RESELLER" FOR PRIORITY MAIL EXPRESS INTERNATIONAL AND PRIORITY MAIL INTERNATIONAL TENDERED WITHIN SPECIFIC 3-DIGIT ZIP CODE PREFIXES

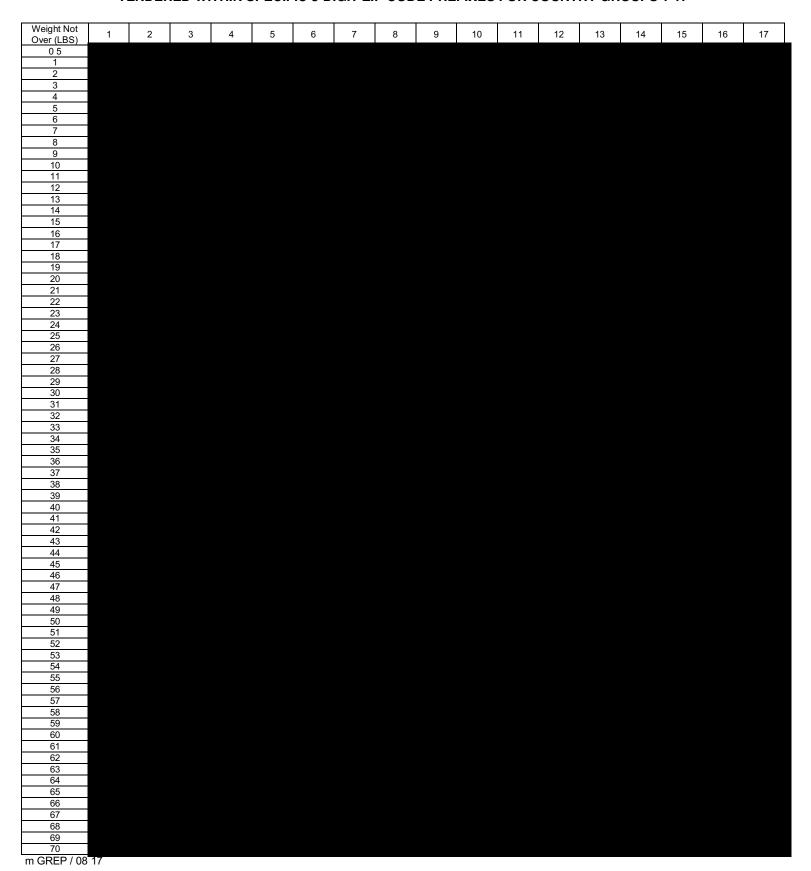
Postage prices for Priority Mail Express International and Priority Mail International tendered to the USPS within one of the following ZIP-Codes defined areas shall be in accordance with the price charts in this Annex 4.

- 1. 005, 010-043, 045, 048, 050-089, 100-149, 155, 157-159, 166-212, 214-239, 244, 254, 267-268, each of these ZIP Codes being within three hundred (300) miles of the USPS International Service Center in New York, NY.
- 2. 321, 327-342, 346-347, 349, each of these ZIP Codes being within three hundred (300) miles of the USPS International Service Center in Miami, FL.
- 3. 090-098, 430-438, 440-469, 478-509, 514, 520-528, 530-532, 534-535, 537-539, 541-545, 547-549, 600-620, 622-631, 633-639, 650-653, 962-966, each of these ZIP Codes being within three hundred (300) miles of the USPS International Service Center in Chicago, IL.
- 4. 864, 889-891, 900-908, 910-928, 930-936, each of these ZIP Codes being within three hundred (300) miles of the USPS International Service Center in Los Angeles, CA.
- 5. 894-895, 897, 937-961, 975, 976, each of these ZIP Codes being within three hundred (300) miles of the USPS International Service Center in San Francisco, CA.

**Confidential** 

#### **ANNEX 4 CHART 1**

## PRICES IN UNITED STATES DOLLARS FOR CONTRACTHOLDER AS "RESELLER" FOR PRIORITY MAIL EXPRESS INTERNATIONAL TENDERED WITHIN SPECIFIC 3-DIGIT ZIP CODE PREFIXES FOR COUNTRY GROUPS 1-17



#### **ANNEX 4 CHART 2**

#### PRICES IN UNITED STATES DOLLARS FOR CONTRACTHOLDER AS "RESELLER" FOR PRIORITY MAIL INTERNATIONAL

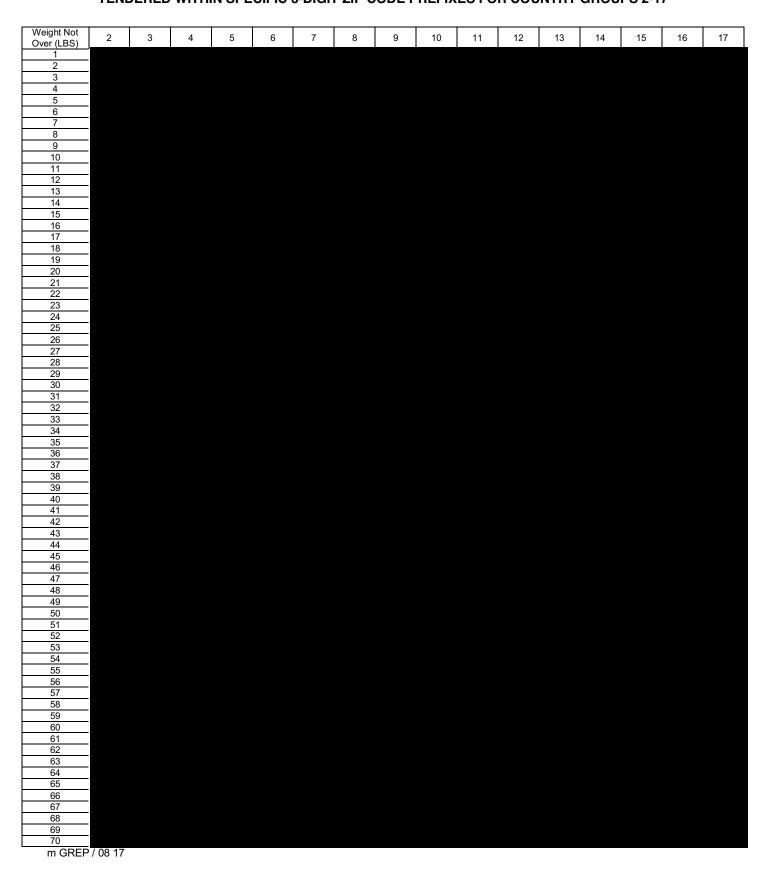
TENDERED WITHIN SPECIFIC 3-DIGIT ZIP CODE PREFIXES FOR COUNTRY GROUP 1

ILIADEILE	D WITHIN SPECIFIC 3-DIGIT ZIP CODI	ETHERIXEOTOR GOOMING GROOF
Weight Not		
Over (LBS)		
1		
2		
2		
3		
4		
5		
6		
7		
8		
9		
10		
11		
12		
12	-	
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
23		
24		
25		
26		
27		
28		
29		
29		
30		
31		
32		
33		
34		
25		
35	-	
36		
37		
38		
39		
40		
40		
41		
42		
43		
44		
45		
46		
40	-	
47		
48		
49		
50		
51		
52		
50		
53		
54		
55		
56		
57		
58		
50	-	
59		
60		
61		
62		
63		
64		
04		
65		
66		
67		
68		
69		
70		
70 m GRFP / 08		
~ CDED / 00	U 1 /	

m GREP / 08 17

#### **ANNEX 4 CHART 3**

## PRICES IN UNITED STATES DOLLARS FOR CONTRACTHOLDER AS "RESELLER" FOR PRIORITY MAIL INTERNATIONAL TENDERED WITHIN SPECIFIC 3-DIGIT ZIP CODE PREFIXES FOR COUNTRY GROUPS 2-17



# ANNEX 5 PRICES IN UNITED STATES DOLLARS FOR CONTRACTHOLDER AS "RESELLER" FOR PRIORITY MAIL EXPRESS INTERNATIONAL AND PRIORITY MAIL INTERNATIONAL TENDERED AT LOCATIONS OTHER THAN THOSE SPECIFIED IN ANNEX 1 OR ANNEX 4

Postage prices for Priority Mail Express International and Priority Mail International tendered to the USPS within any location other than those listed in Annex 1 or Annex 4 shall be in accordance with the price charts listed in this Annex 5.



#### **ANNEX 5- PRICE CHART 1**

## PRICES IN UNITED STATES DOLLARS FOR CONTRACTHOLDER AS "RESELLER" FOR PRIORITY MAIL EXPRESS INTERNATIONAL TENDERED AT LOCATIONS OTHER THAN THOSE SPECIFIED IN ANNEX 1 OR ANNEX 4 FOR COUNTRY GROUPS 1-17

Weight Not													RYGR				
Weight Not Over (LBS)	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17
0 5																	
1																	
2 3																	
4																	
5																	
6																	
7																	
8 9																	
10																	
11																	
12																	
13 14																	
15																	
16																	
17																	
18																	
19 20																	
21																	
22																	
23 24																	
24 25																	
25																	
27																	
28																	
29 30 31																	
30																	
32																	
33																	
34																	
35																	
36 37																	
38																	
39																	
40																	
41 42																	
43																	
44																	
45																	
46 47																	
48																	
49																	
50																	
51																	
52 53																	
53 54 55																	
55																	
56 57																	
57 58																	
56 59																	
60																	
61																	
62																	
63 64																	
65																	
66																	
67																	
68																	
69 70																	
70 nw GREP / 0																	
IIW GINEF / U																	

#### **ANNEX 5- PRICE CHART 2**

## PRICES IN UNITED STATES DOLLARS FOR CONTRACTHOLDER AS "RESELLER" FOR PRIORITY MAIL INTERNATIONAL TENDERED AT LOCATIONS OTHER THAN THOSE SPECIFIED IN ANNEX 1 OR ANNEX 4 FOR COUNTRY GROUP 1

	HAIT THOOL OF		olitili allool i
Weight Not Over (LBS)			
Over (LBS)	_		
1	_		
2	_		
3 4	_		
- 4	_		
5 6	-		
7	-		
8	-		
9	-		
10	-		
11	-		
12	-		
13	-		
14			
15			
16	-		
17			
18	_		
19	_		
20	_		
21	_		
22			
23	_		
24	_		
25 26	-		
27	-		
28	_		
29	-		
30	-		
31	-		
32	_		
33	-		
34	-		
35			
36	-		
37	-		
38	_		
39	_		
40	_		
41	_		
42 43	_		
44	-		
45	-		
46	-		
47	-		
48	-		
49			
50			
51			
52			
53			
54			
55			
56			
57	_		
58 50	-		
59 60	-		
61			
62			
63			
64			
65			
66			
67			
68			
69			
70			
nw GREP /	08 17		

#### **ANNEX 5- PRICE CHART 3**

# PRICES IN UNITED STATES DOLLARS FOR CONTRACTHOLDER AS "RESELLER" FOR PRIORITY MAIL INTERNATIONAL TENDERED AT LOCATIONS OTHER THAN THOSE SPECIFIED IN ANNEX 1 OR ANNEX 4 FOR COUNTRY GROUPS 2-17

Weight Not Over (LBS)	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17
2																
3 4																
<u>5</u>																
<u>7</u>																
9 10 11																
11																
12 13 14																
15 16																
17																
18 19 20																
21																
21 22 23 24 25 26 27 28 29																
24 25																
26 27																
28 29																
30 31																
31 32 33 34 35 36 37																
34 35																
36 37																
38 39																
40 41																
42																
44																
45 46 47																
48																
49 50																
51 52																
52 53 54																
55 56																
57 58																
58 59 60																
61 62																
63 64 65																
65 66																
66 67 68																
69 70																
nw																

# Certification of Prices for the Global Plus Contract with

I hereby certify that the numerical cost values underlying the prices in the are the appropriate costs to use in the formulas and represent the best available information. The prices, resulting in a cost coverage in excess of the minimum required by the Governors' Decision, are in compliance with 39 U.S.C § 3633 (a)(1), (2), and (3). The prices demonstrate that the Contract should cover its attributable costs and preclude the subsidization of competitive products by market dominant products. International competitive mail accounts for a relatively small percentage of the total contribution by all competitive products. Contribution from Global Plus Contracts should be even smaller. The Agreement with should not impair the ability of competitive products on the whole to cover an appropriate share of institutional costs.

Steven Phelps Digi ally signed by S even Phelps DN: cn=S even Phelps, o, ou, email=s even.r.phelps@usps.go v, c=US Da e: 20 7. 0.25 4:50: 04'00'

Steven Phelps

DECISION OF THE GOVERNORS OF THE UNITED STATES POSTAL SERVICE ON THE ESTABLISHMENT OF PRICES AND CLASSIFICATIONS FOR DOMESTIC COMPETITIVE AGREEMENTS, OUTBOUND INTERNATIONAL COMPETITIVE AGREEMENTS, AND OTHER NON-PUBLISHED COMPETITIVE RATES (GOVERNORS' DECISION NO. 11-6)

March 22, 2011

#### STATEMENT OF EXPLANATION AND JUSTIFICATION

Pursuant to our authority under section 3632 of title 39, as amended by the Postal Accountability and Enhancement Act of 2006 ("PAEA"), we establish new prices not of general applicability for certain of the Postal Service's competitive service offerings, and such changes in classification as are necessary to implement the new prices.

This decision establishes prices for Domestic Competitive Agreements, Outbound International Competitive Agreements, Inbound International Competitive Agreements, and Other Non-Published Competitive Rates. Domestic Competitive Agreements consist of negotiated service agreements with Postal Service customers for domestic services that are categorized as competitive in accordance with 39 U.S.C. § 3642(b)(1)-(2). Outbound International Competitive Agreements consist of negotiated service agreements with Postal Service customers for outbound international services that are categorized as competitive in accordance with 39 U.S.C. § 3642(b)(1)-(2). Inbound International Competitive Agreements consist of negotiated service agreements with foreign postal operators or other entities for inbound international services that are categorized as competitive in accordance with 39 U.S.C. § 3642(b)(1)-(2). Other Non-Published Competitive Rates consist of rates not of general applicability that are not embodied in contractual instruments, but nonetheless arise from other sources, such as the Universal Postal Convention.

#### Governors' Decision No. 11-6

Page 2

With respect to any product within the above categories, management is hereby authorized to prepare any necessary product description, including text for inclusion in the Mail Classification Schedule, and to present such product description to the Postal Regulatory Commission.

The Postal Accountability and Enhancement Act (PAEA) requires that prices for competitive products must cover each product's attributable costs, not result in subsidization by market dominant products, and enable all competitive products to contribute an appropriate share to the Postal Service's institutional costs. For agreements subject to this Decision, there are hereby established all prices that will cover costs for the relevant product and that conform in all other respects to 39 U.S.C. §§ 3632-3633 and 39 C.F.R. §§ 3015.5 and 3015.7. As discussed in the accompanying management analysis, the Chief Financial Officer (or his delegee(s)) shall certify that all cost inputs have been correctly identified for prices subject to this Decision and that all prices subject to this Decision conform to this Decision and to the requirements of the PAEA.

No agreement, grouping of functionally equivalent agreements, or other classification authorized pursuant to this Decision may go into effect unless it is submitted to the Postal Regulatory Commission with a notice that complies with 39 U.S.C. § 3632(b)(3). On a quarterly basis, management shall furnish the Governors with a report on all non-published rate and classification initiatives. Not less than once each year, the Governors shall review the basis for this Decision and make such further determination as they may deem necessary. This Decision does not affect postal management's obligation to furnish to the Board of Governors information regarding any significant, new program, policy, major modification, or initiative, or any other matter under 39 C.F.R. § 3.7(d), including where such a matter also falls within the scope of this Decision.

Governors' Decision No. 11-6

Page 3

This Decision does not supersede or otherwise modify Governors' Decision Nos. 08-5, 08-6, 08-7, 08-8, 08-10, 08-20, 08-24, 09-5, 09-6, 09-7, 09-14, 09-15, 09-16, 10-1, 10-2, 10-3, 10-6, and 10-7, nor does it affect the validity of prices and classifications established under those Decisions. Management may also continue to present to the Postal Regulatory Commission for its review, as appropriate, rate and classification changes to succeed the minimum and maximum non-published rates in Decision Nos. 10-2 and 10-6.

**ORDER** 

In accordance with the foregoing Decision of the Governors, the prices set forth herein for Domestic Competitive Agreements, Outbound International Competitive Agreements, Inbound International Competitive Agreements, and Other Non-Published Competitive Rates and the changes in classification necessary to implement those prices, are hereby approved and ordered into effect. An agreement is authorized under this Decision only if the prices fall within this Decision and the certification process specified herein is followed. Prices and classification changes established pursuant to this Decision will take effect after filing with and completion of review by the Postal Regulatory Commission.

By The Governors:

Louis J. Giuliano

Chairman

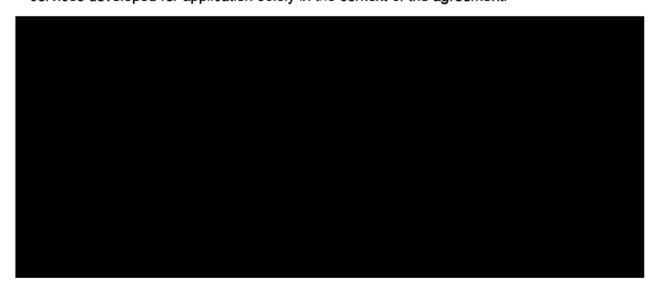
#### Attachment A

Management Analysis of Domestic Competitive Agreements, Outbound International Competitive Agreements, Inbound International Competitive Agreements, and Other Non-Published Competitive Rates

This analysis concerns the inbound competitive prices and classifications in the Domestic Competitive Agreements, Outbound International Competitive Agreements, Inbound International Competitive Agreements, and Other Non-Published Competitive Rates (collectively, "competitive instruments"). Competitive instruments are often negotiated with customers and foreign postal operators for better cost coverage, higher overall contribution, and improved service with respect to postal services classified as competitive. They may also arise from other sources, such as the Universal Postal Convention.

The cost coverage for each competitive agreement or grouping of functionally equivalent instruments (collectively, each "product") will be
The cost coverage for a product equals

Each competitive instrument may have multiple price categories and negotiated components. Examples of such categories or components would be Priority Mail, Express Mail, Parcel Return Service, Priority Mail International, Express Mail International, International Priority Airmail, International Surface Air Lift, Inbound Air Parcel Post, Inbound Surface Parcel Post, Inbound Direct Entry, and Inbound International Expedited Services. These or other categories may include other services that the relevant customer or foreign postal operator offers to its customers under differing terms, but that nevertheless are processed and delivered in the same manner within the United States Postal Service's network. Such instruments may also establish negotiated rates for services ancillary to such items and for customized competitive services developed for application solely in the context of the agreement.





Prices established by these formulas should not interfere with competitive products' ability as a whole to comply with 39 U.S.C.§ 3633(a)(3), which, as implemented by (39 C.F.R.§ 3015.7(c)) requires competitive products to contribute a minimum of 5.5 percent to the Postal Service's total institutional costs. Accordingly, no issue of subsidization of competitive products by market dominant products should arise (39 U.S.C.§ 3633(a)(1)).

## CERTIFICATION OF GOVERNORS' VOTE IN THE GOVERNORS' DECISION NO. 11-6

Date: 3/22/20//

I hereby certify that the Governors voted on adopting Governors' Decision No. 11-6, and that, consistent with 39 USC 3632(a), a majority of the Governors then holding office concurred in the Decision.

Julie S. Moore

Secretary of the Board of Governors

# APPLICATION OF THE UNITED STATES POSTAL SERVICE FOR NON-PUBLIC TREATMENT OF MATERIALS

In accordance with 39 C.F.R. § 3007.21, the United States Postal Service (Postal Service) hereby applies for non-public treatment of certain materials filed with the Commission in this docket. The materials pertain to a Global Plus 3 contract that the Postal Service believes is functionally equivalent to the previously filed Global Plus 3 baseline agreement.<sup>1</sup>

The contract and supporting documents establishing compliance with 39 U.S.C. § 3633 and 39 C.F.R. § 3015.5 are being filed separately under seal with the Commission. A redacted copy of the contract, a redacted version of the certified statement required by 39 C.F.R. 3015.5(c)(2), and a redacted version of Governors' Decision No. 11-6, are filed as Attachments 1, 2, and 3, respectively.

As stated in footnote 4 of the notice for this filing, the Postal Service respectfully requests that the Commission consider the redacted financial workpapers for the Global Plus 3 contract filed in CP2017-259, as well as the workbooks concerning Settlement Charges related to a number of Global Plus 1D and Global Plus 3 contracts that were filed under seal as USPS-LR-CP2017-231/.NP1 Settlement Charge Workbook (SCWB) with Notice of the United States Postal Service of Filing a Library Reference, Docket No. CP2017-231, July 31, 2017, as representative of the financial workpapers filed by the Postal Service in this docket today, were those financial workpapers to be redacted. Thus, this application for non-public treatment also concerns the information that would

<sup>&</sup>lt;sup>1</sup> See Request of the United States Postal Service to Add Global Plus 3 to the Competitive Product List and Notice of Filing a Global Plus 3 Contract Negotiated Service Agreement and Application for Non-Public Treatment of Materials Filed Under Seal, Docket Nos. MC2016-152 and CP2016-196, June 10, 2016.

be redacted in the financial documentation filed under seal in this docket, were that financial documentation to be redacted and filed publicly in separate Microsoft Excel documents in this docket.

The Postal Service hereby furnishes the justification required for this application by 39 C.F.R. § 3007.21(c) below.

(1) The rationale for claiming that the materials are non-public, including the specific statutory basis for the claim, and a statement justifying application of the provision(s);

Information of a commercial nature, which under good business practice would not be publicly disclosed, as well as third party business information, is not required to be disclosed to the public. 39 U.S.C. § 410(c)(2); 5 U.S.C. § 552(b)(4). The Commission may determine the appropriate level of confidentiality to be afforded to such information after weighing the nature and extent of the likely commercial injury to the Postal Service against the public interest in maintaining the financial transparency of a government establishment competing in commercial markets. 39 U.S.C. § 504(g)(3)(A).<sup>2</sup> Because the portions of materials filed non-publicly in this docket fall within the scope of information not required to be publicly disclosed, the Postal Service asks the Commission to support its determination that these materials are exempt from public disclosure and grant its application for their non-public treatment.

(2) Identification, including name, phone number, and e-mail address for any third party who is known to have a proprietary interest in the materials, or if such an identification is sensitive, contact information for a Postal Service employee who shall provide notice to that third party;

<sup>&</sup>lt;sup>2</sup> The Commission has indicated that "likely commercial injury" should be construed broadly to encompass other types of injury, such as harms to privacy, deliberative process, or law enforcement interests. PRC Order No. 194, Second Notice of Proposed Rulemaking to Establish a Procedure for According Appropriate Confidentiality, Docket No. RM2008-1, Mar. 20, 2009, at 11.

Concerning this Global Plus 3 contract, the Postal Service believes that the third parties with a proprietary interest in the materials would be the counterparty to the contract, the PC Postage Provider(s) if the contract allows for and the customer intends to use a PC Postage Provider, and foreign postal operators.

The Postal Service maintains that customer identifying information should be withheld from public disclosure. Therefore, rather than identifying the customer and the PC Postage Provider (if applicable) for the contract that is the subject of this docket, the Postal Service gives notice that it has already informed the customer and the PC Postage Provider (if applicable), which have a proprietary interest in the materials for the contract that is the subject of this docket, of the nature and scope of this docket, and their ability to address their confidentiality concerns directly with the Commission.<sup>3</sup>

The Postal Service employee responsible for providing notice to any third parties with proprietary interest in the materials filed in these dockets is Ms. Amy E. Douvlos, Marketing Specialist, Global Business, United States Postal Service, 475 L'Enfant Plaza, SW, Room 5427, Washington, DC 20260-4017, whose email address is Amy.E.Douvlos@usps.gov, and whose telephone number is 202-268-3777.

As for foreign postal operators, the Postal Service recently provided notice to all foreign postal operators within the Universal Postal Union network through an International Bureau Circular issued on January 23, 2017, that the Postal Service will be regularly submitting certain business information to the Commission. Some UPU-designated foreign postal operators may have a proprietary interest in such information. The circular includes information on how third parties may address any confidentiality

<sup>&</sup>lt;sup>3</sup> The Postal Service has provided a blanket notice to PC Postage Providers in light of the fact that these filings are fairly routine. To the extent required, the Postal Service seeks a waiver from having to provide each PC Postage Provider notice of this docket.

concerns with the Commission. In addition, contact information for all UPU Designated Operators is available at the following link, which is incorporated by reference into the instant application: <a href="http://pls.upu.int/pls/ap/addr\_public.display\_addr?p\_language=AN.4">http://pls.upu.int/pls/ap/addr\_public.display\_addr?p\_language=AN.4</a>

(3) A description of the materials claimed to be non-public in a manner that, without revealing the materials at issue, would allow a person to thoroughly evaluate the basis for the claim that they are non-public;

In connection with its Notice filed in this docket, the Postal Service included a contract, as well as financial workpapers, the certified statement required for the contract by 39 C.F.R. 3015..5(c)(2), certifying that the agreement should meet the requirements of 39 U.S.C. § 3633(a)(1), (2), and (3), as well as the applicable Governors' Decision No. 11-6. These materials were filed under seal, with redacted copies filed publicly, after notice to the customer. The Postal Service maintains that the redacted portions of these materials should remain confidential.

In addition, in connection with its Notice filed in this docket, the Postal Service included financial workpapers. As noted above, in footnote 4 of the notice for this filing the Postal Service respectfully requests that the Commission consider the redacted financial workpapers for the Global Plus 3 contract filed in CP2017-259, as well as the workbooks concerning Settlement Charges related to a number of Global Plus 1D and Global Plus 3 contracts that were filed under seal as USPS-LR-CP2017-231/.NP1 Settlement Charge Workbook (SCWB) with Notice of the United States Postal Service of Filing a Library Reference, Docket No. CP2017-231, July 31, 2017, as representative of the financial workpapers filed by the Postal Service in this docket today were those

<sup>&</sup>lt;sup>4</sup> To the extent required, the Postal Service seeks a waiver from having to provide each foreign postal operator notice of this docket. It is impractical to communicate with dozens of operators in multiple languages about this matter. Moreover, the volume of contracts would overwhelm both the Postal Service and the applicable foreign postal operators with boilerplate notices.

financial workpapers to be redacted. Thus, the Postal Service also maintains that the portions of the financial workpapers redacted in the representative redacted financial workpapers and filed under seal as USPS-LR-CP2017-231/.NP1 Settlement Charge Workbook (SCWB) should remain confidential.

With regard to the contract filed in this docket, the redactions on page 1 and to the footers of each page, in Article 33 concerning notices, in the signature block, and in the footer of the agreement and its annexes. This information constitutes the name or address of a postal patron whose identifying information may be withheld from mandatory public disclosure by virtue of 39 U.S.C. § 504(g)(1) and 39 U.S.C. § 410(c)(2). Therefore, such information is redacted.

Other redacted information in the agreement includes information with specific impact on the customer, including certain definitions, as well as negotiated contract terms, such as the minimum revenue commitment agreed to by the customer, and the percentage of cost increases that may trigger a consequential price increase.

The redactions made in the Annexes of the contract, other than those involving the customer's name, withhold the actual prices that are being offered to the customer in exchange for commitments and performance of the customer's obligations under the terms of the agreement.

The redactions applied to the Governors' Decision and financial workpapers in the representative redacted financial workpapers protect commercially sensitive information such as underlying costs and assumptions, pricing formulas, information relevant to the mailing profile of the customer, business information of interested third parties, and cost coverage projections. To the extent practicable, the Postal Service

has limited its redactions in the workpapers to the actual information it has determined to be exempt from disclosure under 5 U.S.C. § 552(b). However, in a limited number of cases, narrative passages, such as words or numbers in text, were replaced with general terms describing the redacted material. For example, where the mailer's name appears in the spreadsheet within a cell, the mailer's name has been replaced by the word "Mailer."

To the extent that the Postal Service files data in future filings that will show the actual revenue and cost coverage of the customer's completed contract, the Postal Service will redact in its public filing all of the values included that are commercially sensitive information and will also protect any customer identifying information from disclosure.

# (4) Particular identification of the nature and extent of commercial harm alleged and the likelihood of such harm;

If the portions of the contract that the Postal Service determined to be protected from disclosure because of their commercially sensitive nature were to be disclosed publicly, the Postal Service considers that it is quite likely that the Postal Service would suffer commercial harm. First, revealing customer identifying information would enable competitors to focus marketing efforts on current postal customers that have been cultivated through the efforts and resources of the Postal Service. The Postal Service considers that it is highly probable that if this information were made public, its competitors would take immediate advantage of it. The Global Plus 3 competitive contracts include a provision allowing the mailer to terminate its contract without cause by providing at least 30 days' notice. Therefore, there is a substantial likelihood of the

Postal Service losing customers to a competitor that targets customers of the Postal Service with lower pricing.

Other redacted information in the contract includes negotiated contract terms, such as certain definitions, the minimum revenue commitment agreed to by the customer, sensitive business information including payment processes and mail preparation requirements, and the cost increase that may trigger a consequential price increase. This information is commercially sensitive, and the Postal Service does not believe that it would be disclosed under good business practices. Competitors could use the information to assess offers made by the Postal Service to its customers for any possible comparative vulnerabilities and focus sales and marketing efforts on those areas, to the detriment of the Postal Service. Additionally, other potential customers could use the information to their advantage in negotiating the terms of their own agreements with the Postal Service. The Postal Service considers these to be highly probable outcomes that would result from public disclosure of the redacted material.

The Governors' Decision and financial workpapers filed with this notice include specific information such as costs, assumptions used in pricing formulas, the formulas themselves, mailer profile information, projections of variables, as well as contingency rates included to account for market fluctuations and the exchange risks. Similar information may be included in the cost, volume and revenue data associated with this Global Plus 3 agreement, which the Commission may require the Postal Service to file after the expiration of this agreement. All of this information is highly confidential in the business world. If this information were made public, the Postal Service's competitors would have the advantage of being able to determine the absolute floor for Postal

Service pricing. Unlike its competitors, the Postal Service is required to demonstrate that each negotiated agreement within this group covers its attributable costs.

Furthermore, the Postal Service's Governors have required that each contract be submitted to the Commission with a notice that complies with 39 U.S.C. § 3632(b)(3).5 Competitors could take advantage of the information to offer lower pricing to a Global Plus 3 customer, while subsidizing any losses with profits from other customers.

Eventually, this could freeze the Postal Service out of the relevant delivery services markets. Given that these spreadsheets are filed in their native format, the Postal Service's assessment is that the likelihood that the information would be used in this way is great.

Potential customers could also deduce from the rates provided in the contract, from the information in the workpapers, or from the cost, volume and revenue data that the Commission may require the Postal Service to file after the agreement's expiration, whether additional margin for net profit exists between the contract and the contribution that Global Plus 3 contracts must make. From this information, each customer could attempt to negotiate ever-increasing incentives, such that the Postal Service's ability to negotiate competitive yet financially sound rates would be compromised. Even a customer involved in this filing could use the information in the workpapers, or the cost, volume and revenue data associated with the expired agreement, in an attempt to renegotiate its own rates, threatening to terminate its current agreement. However, the Postal Service considers this to be less likely than the risks previously identified.

<sup>&</sup>lt;sup>5</sup> Decision of the Governors of the United States Postal Service on the Establishment of Prices and Classifications for Domestic Competitive Agreements, Outbound International Competitive Agreements, Inbound International Competitive Agreements, and Other Non-Published Competitive Rates (Governors' Decision No. 11-6), March 22, 2011, at 2.

Price information in the contract, the Governors' Decision, the financial spreadsheets, and any cost, volume and revenue data concerning the contract filed after the agreement's expiration consists of sensitive commercial information of the customer. Disclosure of such information could be used by competitors of the customer to assess the customer's underlying costs, and thereby develop a benchmark for the development of a competitive alternative.

Information in the financial spreadsheets and any cost, volume and revenue data concerning this agreement filed after the expiration of this contract also consists of sensitive commercial information related to agreements between the Postal Service and interested third parties. Such information would be extremely valuable to competitors of both the Postal Service and third parties. Using detailed information about such agreements, competitors would be able to better understand the counterparty's underlying costs, and identify areas where they could adapt their own operations to be more competitive. In addition, competitors of the counterparty could use such information to their advantage in negotiating the terms of their own agreements with the Postal Service. Also, competitors of foreign postal operators could use the information in the financial spreadsheets to understand their nonpublished pricing to better compete against them.

Information in the financial models may also include sensitive commercial information related to agreements between the Postal Service and PC Postage Providers. Such information would be extremely valuable to competitors of both the Postal Service and the PC Postage Providers. Using detailed information about such an agreement, competitors would be able to better understand the costs of the postage

programs used, and identify areas where they could adapt their own operations to be more competitive. In addition, competitors of the PC Postage Providers could use such information to their advantage in negotiating the terms of their own agreements with the Postal Service.

(5) At least one specific hypothetical, illustrative example of each alleged harm; Identified harm: Revealing customer identifying information would enable competitors to target the customers for sales and marketing purposes.

Hypothetical: The identity of the customer that signed a Global Plus 3 contract is revealed to the public. Another delivery service has an employee monitoring the filing of Global Plus 3 contracts and passing along the information to its sales function. The competitor's sales representatives could quickly contact the Postal Service's customer and offer the customer lower rates or other incentives to terminate its contract with the USPS in favor of using the competitor's services.

Identified harm: Public disclosure of pricing in the agreement would provide potential customers extraordinary negotiating power to extract lower rates.

Hypothetical: Customer A's negotiated rates are disclosed publicly on the Postal Regulatory Commission's website. Customer B sees the rates and determines that there may be some additional profit margin between the rates provided to Customer A and the statutory cost coverage that the Postal Service must produce in order for the agreement to be added to the competitive products list. Customer B, which was offered rates identical to those published in Customer A's agreement, then uses the publicly

available rate information to insist that Customer B must receive lower rates than those the Postal Service has offered it, or Customer B will not use the Postal Service for its international delivery needs.

Alternatively, Customer B attempts to extract lower rates only for those destinations for which it believes that the Postal Service is the low-cost provider among all service providers. The Postal Service may agree to this demand in order to keep the customer's business overall, which the Postal Service believes will still satisfy total cost coverage for the agreement. Then, the customer uses providers other than the Postal Service for destinations for which the customer did not extract lower rates. This impacts the Postal Service's overall projected cost coverage for the agreement, such that the Postal Service no longer meets its cost coverage requirement. Although the Postal Service could terminate the contract when the Postal Service first recognizes that the customer's practice and projected profile are at variance, the costs associated with establishing the contract, including filing it with the Postal Regulatory Commission, would be sunk costs that would have a negative impact on the Global Plus 3 product overall.

Identified harm: Public disclosure of information in the financial workpapers would be used by competitors and customers to the detriment of the Postal Service and foreign postal operators.

Hypothetical: A competing delivery service obtains a copy of the unredacted version of the financial workpapers from the Postal Regulatory Commission's website. The competing delivery service analyzes the workpapers to determine what the Postal

Service would have to charge its customers in order to meet the Postal Service's minimum statutory obligations for cost coverage and contribution to institutional costs. The competing delivery service then sets its own rates for products similar to what the Postal Service offers its Global Plus 3 customers under that threshold and markets its ability to guarantee to beat the Postal Service on price for international delivery services. By sustaining this below-market strategy for a relatively short period of time, the competitor, or all of the Postal Service's competitors acting in a likewise fashion, would freeze the Postal Service and associated foreign postal operators out of the business-to-business and business-to-customer delivery services markets for which the Global Plus 3 product is designed.

Identified harm: Public disclosure of information in the contract and financial workpapers would be used by the counterparty's and its customer's competitors to its detriment.

Hypothetical: A firm competing with the customer obtains a copy of the unredacted version of the contract and financial workpapers from the Postal Regulatory Commission's website. The competitor analyzes the prices and the workpapers to assess the customer's underlying costs, volumes, and volume distribution for the corresponding delivery products. The competitor uses that information to (i) conduct market intelligence on the customer's business practices, and (ii) develop lower-cost alternatives using the customer's costs as a baseline.

Identified harm: Public disclosure of information in the contract and financial workpapers would be used by the competitors of the third party to the detriment of the Postal Service and/or the counterparty to the agreement.

Hypothetical: A firm competing with the interested third party obtains a copy of the unredacted version of the contract and financial workpapers from the Commission's website. The firm uses the information to assess the third party's revenue sources and growth opportunities, and thereby develop benchmarks for competitive alternatives. In addition, disclosure of such information could provide leverage to other parties in their negotiations with the Postal Service concerning financial arrangements that they may make with the Postal Service in the future.

Identified harm: Public disclosure of any cost, volume and revenue data concerning this agreement that the Commission may require the Postal Service to file after the contract's expiration would give competitors a marketing advantage.

Hypothetical: A competitor could use any cost, volume and revenue data associated with this agreement, which the Commission may require the Postal Service to file in this docket after this agreement's expiration, to "qualify" potential customers. The competitor might focus its marketing efforts only on customers that have a certain mailing profile, and use information filed after the contract's expiration to determine whether a customer met that profile.

Identified harm: Public disclosure of information in a Global Plus 3 contract that includes postage payment through a PC Postage Provider, and of information in related financial workpapers, would be used by the competitors of the PC Postage Provider to the Postal Service and/or the PC Postage Provider's detriment.

Hypothetical: A firm competing with the customer's PC Postage Provider obtains a copy of the unredacted version of a Global Plus 3 contract that includes postage payment through a PC Postage Provider, and financial workpapers, from the Commission's website. The firm uses the information to assess the PC Postage Provider's revenue sources and growth opportunities, and thereby develop benchmarks for competitive alternatives. In addition, disclosure of such information could provide leverage to other PC Postage Providers in their negotiations with the Postal Service concerning financial arrangements that PC Postage Providers make with the Postal Service in the future.

### (6) The extent of protection from public disclosure deemed to be necessary;

The Postal Service maintains that the redacted portions of the materials filed non-publicly should be withheld from persons involved in competitive decision-making in the relevant delivery services markets, as well as their consultants and attorneys.

Additionally, the Postal Service believes that actual or potential customers of the Postal Service for this or similar products should not be provided access to the non-public materials. This includes all competitors of the relevant customer, whether or not they are currently actual Postal Service customers.

(7) The length of time deemed necessary for the non-public materials to be protected from public disclosure with justification thereof; and

The Commission's regulations provide that non-public materials shall lose non-public status ten years after the date of filing with the Commission, unless the Commission or its authorized representative enters an order extending the duration of that status. 39 C.F.R. § 3007.30.

(8) Any other factors or reasons relevant to support the application.

None.

### **Conclusion**

For the reasons discussed, the Postal Service asks that the Commission grant its application for non-public treatment of the identified materials.